

State of Louisiana

DEPARTMENT OF NATURAL RESOURCES

Post Office Box 94275 Baton Rouge, Louisiana 70804-9275

JOHN BEL EDWARDS
Governor

Thomas Harris
Secretary

RICHARD IEYOUB
Commissioner of Conservation

WATER RESOURCES COMMISSION Eighth Regular Meeting

LaSalle Building
Labelle Room
617 North Third Street

Thursday, September 8, 2016
11:00 a.m.

1 COMMISSION MEMBERS IN ATTENDANCE:

2

3 KYLE BALKUM

4 Office of Wildlife and Fisheries

5

6 GLENN BRASSEAU

7 Louisiana Municipal Association

8

9 NORBY CHABERT

10 Chairman of the Senate Natural Resources and

11 Environment Committee

12

13 MARK DAVIS

14 Tulane Institute on Water Resources Law and

15 Policy - Louisiana Law Schools

16

17 ANTHONY DUPLÉCHIN, JR.

18 Capital Area Groundwater Conservation District

19

20 JOHAN FORSMAN

21 Department of Health and Hospitals

22

23 PAUL FREY

24 Louisiana Landowners Association

25

1 COMMISSION MEMBERS IN ATTENDANCE (CONTINUED):

2

3 EVE GONZALEZ

4 Executive Secretary of the Public Service

5 Commission

6

7 JERRY GRAVES

8 Ports Association

9

10 KENNETH GUIDRY

11 Senate Natural Resources Representative

12 Residential Consumers

13

14 THOMAS HARRIS

15 Secretary of the Department of Natural

16 Resources, Governor's Office

17

18 RICHARD IEYOUB

19 Commissioner of Conservation

20

21 CHRIS KNOTTS

22 Louisiana Department of Transportation and

23 Development

24

25

1 COMMISSION MEMBERS IN ATTENDANCE:

2

3 BENJAMIN MALBROUGH

4 Residential Consumers

5

6 SHERRI MCCONNELL

7 Department of Economic Development

8

9 BRAD SPICER

10 Louisiana Department of Agriculture and

11 Forestry

12

13 CHARLES SUTCLIFFE

14 Governor's Office of Coastal Activities

15

16 ELLIOT VEGA

17 Department of Environmental Quality

18

19 FREDERICK ZAUNBRECHER

20 Representative of the geographical area of the

21 state underlain by the Chicot Aquifer

22

23 DAVID CULPEPPER

24 Geoscientist appointed by the Governor

25

1 ALSO PRESENT:

2

3 GARY SNELLGROVE

4 Executive Director, Environmental Division

5

6 MATTHEW REONAS

7 Education and Marketing Representative

8

9 STACEY DYKES

10 Administrative Assistant

11

12 SCOTT HEMMERLING

13 RYAN CLARK

14 Water Institute of the Gulf

15

16 BREN HAASE

17 Coastal Protection and Restoration Authority

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19 JOE ACCARDO

20 Ports Association of Louisiana

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1 **CALL TO ORDER**

2 MR. HARRIS:

3 I call this meeting of the Water
4 Resources Commission to order.

5 Mr. Reonas, will you call the roll,
6 please?

7 **ROLL CALL**

8 MR. REONAS:

9 Yes, sir.

10 Mr. Balkum?

11 MR. BALKUM:

12 Present.

13 MR. REONAS:

14 Mr. Bishop?

15 (No response.)

16 MR. REONAS:

17 Mr. Brasseaux?

18 MR. BRASSEAUX:

19 Here.

20 MR. REONAS:

21 Mr. Chabert?

22 MR. CHABERT:

23 Here.

24 MR. REONAS:

25 Mr. Cormier?

1 (No response.)

2 MR. REONAS:

3 Mr. Cramond?

4 (No response.)

5 MR. REONAS:

6 Mr. Culpepper?

7 (No response.)

8 MR. REONAS:

9 Mr. Davis?

10 MR. DAVIS:

11 Here.

12 MR. REONAS:

13 Mr. Duplechin?

14 MR. DUPLECHIN:

15 Here.

16 MR. REONAS:

17 Mr. Forsman?

18 MR. FORSMAN:

19 Here.

20 MR. REONAS:

21 Mr. Frey?

22 MR. FREY:

23 Here.

24 MR. REONAS:

25 Ms. Gautreaux?

1 (No response.)

2 MR. REONAS:

3 Ms. Gonzalez?

4 MS. GONZALEZ:

5 Here.

6 MR. REONAS:

7 Mr. Graves?

8 MR. GRAVES:

9 Present.

10 MR. REONAS:

11 Mr. Guidry?

12 MR. GUIDRY:

13 Here.

14 MR. REONAS:

15 Mr. Harris?

16 MR. HARRIS:

17 Here.

18 MR. REONAS:

19 Mr. Ieyoub?

20 MR. IEYOUNG:

21 Here.

22 MR. REONAS:

23 Mr. Knotts?

24 MR. KNOTTS:

25 Here.

1 MR. REONAS:
2 Mr. Leggett?
3 (No response.)
4 MR. REONAS:
5 Mr. Malbrough?
6 MR. MALBROUGH:
7 Here.
8 MR. REONAS:
9 Ms. McConnell?
10 MS. MCCONNELL:
11 Here.
12 MR. REONAS:
13 Mr. Pratt?
14 (No response.)
15 MR. REONAS:
16 Mr. Spicer?
17 MR. SPICER:
18 Here.
19 MR. REONAS:
20 Mr. Sutcliffe?
21 MR. SUTCLIFFE:
22 Here.
23 MR. REONAS:
24 Mr. Vega?
25 MR. VEGA:

1 Here.

2 MR. REONAS:

3 Ms. Zaunbrecher?

4 (No response.)

5 MR. REONAS:

6 Mr. Zaunbrecher?

7 MR. ZAUNBRECHER:

8 Here.

9 MR. REONAS:

10 We have 18 members present, so we do have
11 a quorum.

12 **INTRODUCTORY COMMENTS FROM THE CHAIRMAN**

13 MR. HARRIS:

14 Thank you, Mr. Reonas.

15 Good morning. I'd like to thank
16 everyone for joining us here today and agreeing to
17 serve on the Water Resources Commission helping
18 our state in our efforts to manage and protect our
19 most precious resource, our water supply.

20 I think we all know that parts of our
21 state recently have had way too much water. I
22 know we all recognize the importance showing the
23 long-term needs of our growing communities and
24 developing businesses and ensuring that they have
25 the water supply moving forward.

1 I'm grateful for this opportunity to be
2 part of the process, and I look forward to working
3 with all of you to that end.

4 Louisiana is a state with an abundance
5 of water. More than 17 percent of our territorial
6 area is covered with water, and we also have 11
7 major aquifers underneath the ground. But we need
8 to be aware that an abundant supply is not the
9 same thing as an infinite supply. This is the
10 task that we've been given to identify issues and
11 help the state address these issues before they
12 become a crisis.

13 With that, I know we have a pretty full
14 agenda, so I won't take up too much time, except
15 to say thank you all, again, for being here and
16 agreeing to be on the Commission and help the
17 state move forward with where we need to go
18 protecting our water resources.

19 **ADOPTION OF THE PREVIOUS MEETING SUMMARY**

20 MR. HARRIS:

21 Everyone, our first agenda item, I
22 believe, all of you have been provided with a copy
23 of the minutes from our last meeting.

24 Are there any objections or comments or
25 additions to that?

1 (No response.)

2 MR. HARRIS:

3 Do I hear a motion to approve the
4 minutes?

5 MR. SPICER:

6 I move.

7 MR. HARRIS:

8 Mr. Spicer moves.

9 Do I hear a second?

10 MR. IEYOUB:

11 Second.

12 MR. HARRIS:

13 Any objections?

14 (No response.)

15 MR. HARRIS:

16 The minutes from the previous meeting
17 are approved.

18 **RECOGNITION OF NEW MEMBERS**

19 MR. HARRIS:

20 I would like to recognize, we do have
21 some new members to the Commission. I'd like to
22 recognize Senator Norby Chabert who is the
23 Chairman of the Senate Natural Resource Committee;
24 Representative Stuart Bishop is not here; to my
25 right, Commissioner Richard Ieyoub; Johan Forsman

1 with Department of Health; Kenneth Guidry; Sherri
2 McConnell; Elliot Vega who is -- there he is; and
3 Anthony Duplechin. Thank you all new members,
4 like myself.

5 A couple of administrative issues, we
6 will have a public comment session towards the end
7 of the meeting. If anyone is interested in
8 speaking, please, fill out one of the comment
9 cards on the outside table, fill those out, pass
10 them to one of the agency staff, and we will be
11 happy to receive your comments at the appropriate
12 time.

13 **CHANGE IN ORDER OF AGENDA**

14 MR. HARRIS:

15 I do have one other order of business,
16 we are -- due to travel conflict, we're moving
17 Item 9, Progress on the Coastal Master Plan to
18 Item 7.

19 Could I get a motion, please, to approve
20 that change to the agenda?

21 MR. SPICER:

22 I'll make the motion.

23 MR. HARRIS:

24 Motion by Mr. Spicer.

25 MR. KNOTTS:

1 Second.

2 MR. HARRIS:

3 Thank you.

4 Any objections?

5 (No response.)

6 MR. HARRIS:

7 So moved.

8 Mr. Reonas, I believe you're next up on
9 the agenda, Status Update on the State Water
10 Monitoring Network.

11 **STATUS UPDATE ON THE STATEWIDE WATER**
12 **MONITORING NETWORK**

13 MR. REONAS:

14 Yes, sir. I would like to note very
15 quickly that we did have two members arrive, Mr.
16 Davis, and Mr. Culpepper, so that brings us up to
17 20, which is a pretty full house for this
18 Commission, so I would like to thank all of you
19 all for making it here today.

20 And I'll go ahead and kind of pick up
21 with my presentation which will really be fairly
22 brief, but it's really an update on the Statewide
23 Monitoring Network which we've labored with the
24 past couple of years to find funding and find a
25 long-term solution to it.

1 As you know, the status of the three-
2 year expanded Groundwater Monitoring Network that
3 was put in place in 2012, with the use of federal
4 dollars, and then extended until June 30th of this
5 year, was a major concern for the Office of
6 Conservation and Department of Natural Resources
7 over the past year and a half.

8 This Commission, likewise, saw the great
9 value of the program which had, essentially -- in
10 that time period had doubled the size of our
11 Statewide Groundwater Monitoring Network, and this
12 Commission, last fall, last October, actually
13 passed a resolution to that effect requesting that
14 the Governor and the legislature find funds to
15 continue this program into the future.

16 Realizing, of course, the dire financial
17 situation of the state, I think we understood it,
18 that probably the likelihood of that was not very
19 strong, and so, as a matter of sort of a last
20 resort, this agency, the Office of Conservation,
21 the Department of Natural Resources, went to one
22 of our partners, the Department of Transportation
23 and Development, particularly the Public Works and
24 Water Resources Division headed by one of your
25 fellow Commissioners, Chris Knotts, here. Our

1 thinking was that if we could work with the U.S.
2 Geological Survey which had run the Monitoring
3 Network and, with them, develop a much more
4 streamlined network, we might be able to
5 incorporate this program into the public works
6 allocation for U.S.G.S. projects. And, again,
7 this was sort of a matter of last resort for us.
8 Fortunately, our pitch to Chris and his staff was
9 well received, and I'd like here, in this public
10 forum, to acknowledge the spirit of cooperation on
11 behalf of DOTD that has enabled us to maintain
12 this statewide network in place at a fairly
13 substantial size to its former size.

14 The main issue for us was streamlining
15 the network to bring it into a manageable size
16 that would fit within the allocations that DOTD
17 had available, primarily, that was identifying
18 areas for savings in the well sampling regime, the
19 monitoring regime, moving from real time, hourly,
20 in some cases, semiannual to annual, quarterly to
21 semiannual, those kinds of dates, limiting points
22 of potential overlap in some of the coverage in
23 areas, and so on. We really wanted to tighten up
24 the framework, maintain the footprint as much as
25 possible, but also make the network a little bit

1 more lean and cost efficient, which were sort of
2 the by-words when we were working with U.S.G.S.
3 particularly, John Lovelace who oversaw sort of
4 this network, and in north Louisiana, Ben McGee
5 with U.S.G.S. who was kind of the man on the scene
6 for looking at the Carrizo-Wilcox and Sparta
7 aquifers.

8 So real quickly, the absolute number of
9 water-level network wells, we lost about 40, so
10 the absolute number went from 358 to 318. But,
11 again, working with U.S.G.S., I think those are
12 areas where there was ample coverage already or
13 where there was potential overlap in coverage, and
14 so the decision was made to kind of cut those in
15 certain places and, if necessary, come back and
16 look at those at a later date.

17 Also, in looking at the program,
18 U.S.G.S. made a decision to discontinue 26 of the
19 more expensive hourly and real-time well
20 measurements and substituted quarterly
21 measurements in those places.

22 The absolute number of chloride network
23 wells actually increased by three. So saltwater,
24 we wanted to make sure that we had a strong
25 saltwater network. The issue there, again, is the

1 sampling regime, and we moved the semiannual
2 samples of the chloride network to just an annual
3 basis. So you're basically cutting out one
4 measurement a year, but you still have the
5 framework in place, the footprint of the network
6 in place, and you're still collecting data on a
7 yearly basis. It's just, again, the number of
8 data points have shrunk somewhat.

9 So, overall, we were very pleased with
10 how it worked out. Again, we've lost a lot of the
11 bells and whistles of the program we had from
12 2012, through earlier this year, 2016, in terms of
13 the water use reporting, the water quality
14 reporting, but we've maintained the footprint so
15 that in the future, as needed, we can bulk up this
16 network to respond to any particular crises or
17 developments.

18 Particularly, our thinking was -- such
19 as in the Haynesville Shale in northwest Louisiana
20 or potentially the TMS, the Tuscaloosa Marine
21 Shale, across central and parts of southeast
22 Louisiana, if that energy development picks up
23 again, we'll be in place to sort of expand this
24 network as needed to do water level monitoring,
25 water quality monitoring, those kinds of issues.

1 So we feel real good about it.

2 Again, our goal in the Office of
3 Conservation, with its responsibility for
4 groundwater sustainability, was to maintain this
5 network pretty much at all costs. If we had to
6 trim it to the bare bones, we would do that, but
7 we wanted to maintain the skeleton or the
8 framework in place, that footprint. We did not
9 want to lose that, and that was really our main
10 goal when working with U.S.G.S. and DOTD, so we're
11 very pleased that that has worked out.

12 We did also talk with U.S.G.S. in kind
13 of open talks with John Lovelace, who,
14 unfortunately, couldn't be here today, about long-
15 term planning, a five- and ten-year planning
16 horizon, so that we can prioritize specific issues
17 for study or specific areas for study down the
18 road so that, with this funding, we can target
19 specific areas or specific needs in sort of a
20 prioritized way, in a staged way so that we're not
21 necessarily responding to crises always but
22 actually sort of mapping out things that we need
23 to address and areas we need to come back to
24 perhaps down the road. And that's some good
25 conversations we had with John Lovelace, also,

1 with the regional director of the U.S.G.S., Scott
2 Gain, who came down and we had some good
3 conversations with him, as well.

4 There's also several other opportunities
5 that John had noted, and these are driven from the
6 main U.S.G.S. office in D.C. Particularly,
7 they're looking at doing some multi-state
8 programs, and one of them being the Mississippi
9 River Alluvial Plain program, which is funded
10 nationally and which would conceivably include
11 parts of Louisiana. He's -- I know John has had
12 several discussions with his counterparts in that
13 program about including in the funding part of
14 Louisiana's network, which will again free up some
15 dollars for U.S.G.S. to work on other projects,
16 water resource projects, in the state while
17 letting that monitoring be picked up by the
18 central U.S.G.S. office. So there are
19 opportunities like that, and we'll continue to
20 kind of keep you all apprised of them going
21 forward.

22 I do have a couple of maps that John had
23 prepared for us, and these are included in your
24 folders. Again, not to go over those in too much
25 detail, but they will show you sort of the extent

1 of the program, the number of wells, where they're
2 located. Let's see. It's difficult to see in
3 here, the lighting. But the former network --
4 obviously, U.S.G.S. has sort of kept several
5 networks in place, the DNR-expanded network, the
6 old DOTD network. Capital Area Groundwater
7 Commission had its network. There was also some
8 monitoring in red out at Fort Polk in western
9 Louisiana. So all these networks were sort of in
10 play as part of U.S.G.S.'s work.

11 The green in the -- 2017, it's the slide
12 to the right -- or image to the right, the green
13 network is the expanded network as it will exist
14 today and going into 2017.

15 So, again, a lot of -- we lost about 40
16 wells, but, again, the coverage is very robust.
17 We feel very strong about where we're at with this
18 program. And the same with the chloride
19 monitoring network. And, again, these are
20 included in your files for further review.

21 And that's essentially where we're at
22 with the network.

23 Again, I'd like to thank the Commission
24 for understanding the value of this program and
25 making it a priority in what this Commission does.

1 And, again, I'd like to thank DOTD, Chris
2 Knotts, for recognizing the value of this and
3 working with us and U.S.G.S. to put this network
4 on a firm footing going forward, again, very
5 streamline, very lean, but still the footprint is
6 in place and it can be expanded as needed in the
7 future and as funds perhaps become available.
8 But, again, our main goal was to meet that need to
9 maintain that footprint in place.

10 So I'll take any questions, or, Chris,
11 if you have any comments? Not to put you on the
12 spot, but...

13 MR. KNOTTS:

14 Yes. I want to thank Matt and Gary for
15 working with us. We were very happy to
16 participate and make sure that the program
17 remained viable. We know it's not as robust as we
18 would like it, but as Matt pointed out earlier, we
19 are also with some constrained funding, but I was
20 willing to make our funding go as far as we could.
21 So I think we did the best that we could with our
22 available funding.

23 MR. HARRIS:

24 Thank you. It's very much appreciated.

25 MR. DAVIS:

1 I just want to really commend you for
2 the work that you've been able to pull together.
3 I mean, this is really -- it's been a rodeo ride.
4 You know, this is a hard horse to stay on.

5 But I can tell you, when we get into
6 another part of the agenda, one of the critical
7 lessons that we're learning as we have to manage
8 water, and I think we're learning this also from,
9 you know, the recent flooding, is that it's very
10 difficult to manage water if you're not measuring
11 water, and we are at a -- at the minimum
12 threshold, and I think it's absolutely essential
13 that we maintain this capacity. And I do commend
14 you and the Department for, you know, being able
15 to do what you've done in extraordinarily
16 difficult times, and so -- you know, I do want to
17 make sure that everyone understands that the
18 future is probably going to -- you know, we're
19 going to have to find ways collectively to build
20 on this because there are so many decisions that
21 are going to have to be made across the state that
22 are really going to depend upon having a more
23 robust knowledge base; otherwise, we'll be
24 shadowboxing, so nice job.

25 MR. REONAS:

1 Thank you, Mark.

2 I do want to point out for our new
3 members, this was a subject that we've discussed,
4 I don't know, at least for the past three or four
5 Commission meetings, wouldn't you say, Gary, in
6 terms of like where do we go from here and what
7 the future would be?

8 Just for our new members to understand,
9 the expanded network, again, essentially doubled
10 the size of our existing network at the time, in
11 2012, but that money had come from federal
12 dollars, so it was a limited amount of time. We
13 had three years. We were able to extend it a
14 year, but the feds had said, that's pretty much
15 it. So we're really on our own in terms of trying
16 to find additional funds to fit this program in.
17 Otherwise, again, we'd be losing ground in terms
18 of the size of the network and going back to a
19 very limited understanding of what was going on
20 with groundwater levels around the state. So for
21 us, maintaining -- again, maintaining that
22 footprint had been a huge priority, and
23 fortunately, we were able to sort of put together
24 the pieces to do that.

25 MR. DUPLÉCHIN:

1 Matt?

2 MR. REONAS:

3 Yes, sir.

4 MR. DUPLÉCHIN:

5 We were in Lake Charles this weekend,
6 and there was a news article on KPLC about some
7 efforts and studies that the geoscience department
8 at ULL is doing on sustainability, water levels,
9 and chlorides --

10 MR. REONAS:

11 Right.

12 MR. DUPLÉCHIN:

13 -- saltwater encroachment, do you know
14 if they're using the data from this network, or do
15 they have their own information network that
16 they're getting that from?

17 MR. REONAS:

18 Yes, that's David Borrok who has
19 presented at the Commission a couple of meetings
20 ago. We actually have him -- I've talked with him
21 about presenting probably at the next meeting,
22 which I'm assuming will probably be in December,
23 for this group. I know school was back in, so I
24 think early September would probably have been a
25 bad time for him. But, yes, they're doing some

1 great work to utilizing the U.S.G.S. network and
2 some other sources, as well. But, hopefully,
3 we'll be able to put him on the agenda come
4 December. I'm assuming that's probably when the
5 next meeting will be, not to step too far out of
6 bounds, but we would like to have them back
7 because they have made some pretty significant
8 strides in what they've done and are in a place to
9 kind of showcase some of the things they've come
10 across.

11 They were doing a little bit more --
12 they were kind of mixing some technical work,
13 along with, I guess, some social work, as well, in
14 terms of trying to understand how water is used
15 and who uses it and how best to sort of -- maybe
16 what are some options for alleviating some of
17 those issues over in southwest Louisiana.

18 MR. DUPLECHIN:

19 Right, right.

20 MR. REONAS:

21 So -- but that's about as much as I know
22 of it.

23 MR. DUPLECHIN:

24 Good. I hope you can get them on the
25 agenda.

1 MR. REONAS:

2 Yes, yes. They do great work.

3 MR. IEYOUB:

4 Matt, first of all, I want to
5 congratulate you on the great work you're doing
6 for the Office of Conservation, and we really
7 appreciate it.

8 You mentioned that we're on a lean
9 system now?

10 MR. REONAS:

11 Yes, sir.

12 MR. IEYOUB:

13 It's not what you would call full
14 strength. I don't know if you can answer this or
15 not, but how long can we maintain this on a lean
16 system without affecting its -- you know, damaging
17 its effectiveness, I mean, in the way of being an
18 adequate monitoring system? Do you see what I'm
19 saying?

20 MR. REONAS:

21 Yes, sir. I think right now we feel
22 pretty good about the scope -- and the size and
23 the scope of the network. At one point in the
24 '80s, it was even more substantial, but it had
25 been cut pretty much to the bone by the early

1 2000s, and it -- in 2010, I think the number was
2 about 180 wells in the network. Today, we're
3 well over 300, so, again, it's essentially
4 doubled.

5 And as I've always explained it in my
6 very limited way, it's essentially the eyes -- our
7 eyes in the ground. You know, those monitor wells
8 provide us the information we need to understand
9 what's going on in the aquifer systems around the
10 state, the groundwater systems around the state,
11 and so the more -- obviously, the more you could
12 include in the system, the better your
13 understanding of what's going on in local areas is
14 going to be, but in terms of understanding the
15 broad contours of how these groundwater systems
16 are operating and what -- in sort of a very broad
17 way, the system, I think, is in good shape.

18 Now, again, we've lost some of the bells
19 and whistles. We've lost some of the data points,
20 so in many of the wells, you've gone from
21 collecting data four times a year to two times, or
22 from two times a year to only one time a year.
23 Now, is that sufficient? Probably for right now,
24 again, not seeing a lot of major groundwater
25 issues at this point in time -- I mean, there are

1 ones that we know about, and certainly, you know,
2 the Lake Charles area, that's always going to be
3 at issue, Alexandria, we, you know, are kind of
4 trying to understand what's going on there, Baton
5 Rouge area, understanding -- but in terms of grave
6 crises right now, I'm not sure that we have those.
7 But I think at that point in time, this will give
8 us enough sort of warning signs to enable us to
9 put more resources, if needed, to critical areas.

10 Our main goal, we didn't want to lose
11 too many wells in the Sparta and north Louisiana.
12 But, again, as has been reported recently, Sparta
13 aquifer in north Louisiana is actually doing very
14 well. It's almost I won't say sustainable, but
15 across the board, it's getting into the
16 sustainable range. Now, you do have certain areas
17 within the Sparta district that are still running
18 in a deficit, but across the board, it's --
19 there's been great improvement. But we still --
20 we don't want to lose our eyes up there, you know,
21 just because it's -- you've gotten good news in
22 one place, it doesn't mean that that's going to
23 hold out for a long term, and still there are
24 water resource projects that would help alleviate
25 some of these issues.

1 I know in north Louisiana in the Sparta
2 district, the Union-Lincoln Water Initiative to
3 utilize surface water out of Lake Darbonne, that
4 would draw several million gallons a day from
5 surface water that's being pulled currently out of
6 groundwater systems. So those are things that
7 would help, but for right now, we feel pretty good
8 about how robust this system is and the coverage
9 we're getting.

10 And, again, we have to sort of rely on
11 the experts with U.S.G.S. and sort of balance the
12 costs versus what we're going to get in return, so
13 -- and they feel good about it, so...

14 MR. HARRIS:

15 Thank you, Mr. Reonas.

16 MR. BALKUM:

17 Matthew, you mentioned some of the real
18 time wells, I guess, have come off line. At what
19 frequency will our existing network system record
20 information? Did you say some of them were
21 quarterly?

22 MR. REONAS:

23 Right. And that was one of the main
24 areas in terms of field time that we had to cut,
25 so -- and I can get those numbers for you in terms

1 of like the frequency of reduction from quarterly
2 measurements to semiannual or from semiannual to
3 annual, so you're going from four to two or from
4 two to one. Or in the case of those real time
5 wells, which are more -- several of those were in
6 the Sparta, and I know there's folks in the Sparta
7 district they liked having those for public
8 relations value, but in terms of -- we're still
9 getting data from those wells, it's just not
10 something you can pull up any time of day and get
11 the actual -- you know, an actual reading. You're
12 still getting quarterly readings instead of, you
13 know, 365 readings a year. So it's, again, one of
14 those efficiencies. Now, those are -- obviously,
15 because of the technology, much more expensive to
16 run versus actually just sending out a field tech,
17 you know, two times a year or four times a year to
18 run measurements in wells, so...

19 MR. BALKUM:

20 Well, again, I think job well done.

21 And, again, these are all groundwater
22 wells, correct?

23 MR. REONAS:

24 Yes.

25 MR. BALKUM:

1 U.S.G.S. obviously operates several
2 stream flow gauges across the state which also is
3 beneficial to our program.

4 MR. REONAS:

5 Yes, sir.

6 MR. BALKUM:

7 Thank you.

8 MR. HARRIS:

9 Any other questions?

10 (No response.)

11 Mr. Reonas, thank you, Matt.

12 MR. REONAS:

13 Thank you.

14 **PROGRESS ON REVISION OF STATE COASTAL MASTER PLAN**

15 MR. HARRIS:

16 Our next agenda item is Bren Haase with
17 CPRA who is going to give us an update on the
18 progress on revisions to the Coastal Master Plan.

19 MR. HAASE:

20 All right. Good morning. Thank you.

21 Members of the Commission, Mr. Chairman, I
22 appreciate the invitation to be here and speak
23 with you today, and I also certainly appreciate
24 your flexibility in adjusting your agenda. I've
25 got to be in New Orleans no later than about 1:45

1 today, so I'm in a little bit of a crunch.

2 But I want to talk with you a little bit
3 today about the 2017 Coastal Master Plan, the
4 progress that we're making and sort of where we've
5 been and where we're heading as it relates to
6 that, so let me jump right into it.

7 Before I get there, though, I wanted to
8 talk a little bit about some of the progress
9 today. It's always good to talk about our plans,
10 but it's probably more important to talk about
11 some of the work that we've done and what we've
12 accomplished.

13 Since 2007, you can see the numbers
14 here, about \$18 billion has been secured for
15 Coastal Louisiana, much of that has been
16 associated with the work associated with the
17 hurricane risk reduction system around New
18 Orleans, but a good bit of that, as well, has
19 related to coastal restoration along our coast.

20 You see some of that borne out of the
21 numbers following that. 112 million cubic yards
22 of dredge material have been moved along our coast
23 to build marshes, ridges, barrier islands, and so
24 forth, that's impacted about 31,000 acres of land
25 across our coast. And when I said "land," of

1 course, I'm referring to wetlands, coastal
2 wetlands. 274 miles of levees have been improved,
3 and 52 miles of barrier islands or berms have been
4 constructed or under construction, again, since
5 about that 2007 timeframe.

6 So, hopefully, most of you are aware
7 that we have a Master Plan, the 2012 Plan that is
8 in place. And just by way of background, it was
9 built on world-class science and engineering.
10 There's really an unprecedented effort to make
11 this a technically-sound document. It evaluated
12 hundreds of projects and concepts that have been
13 part of the planning in Louisiana for nearly 100
14 years, planning -- restoration planning in
15 Louisiana goes back to, you know, about the 1920s.

16 So we looked at all those previous
17 plans, CWPPRA projects, and so forth and mined
18 those for ideas to go into the 2012 plan. We
19 incorporated extensive public review and input
20 process as part of this plan, so this was
21 certainly not something that was done in a --
22 behind closed doors. It was a very public and
23 transparent process.

24 And one of the biggest factors, I guess,
25 associated with the 2012 plan is that it's

1 resource constrained, and this is a very different
2 approach that we've taken to planning in Louisiana
3 in the past. You know, in the past, we typically
4 planned in terms of what we aspire to, what we
5 would like to do if given sort of an unrestrained
6 conditions, but this was an attempt to be a little
7 bit more realistic in terms of what we felt like
8 we could accomplish. So the plan, again, was
9 constrained based on funding and natural resources,
10 as well, so water, sediment, and so forth.

11 So I think it's an honest plan. It
12 doesn't promise everything for everybody. It is
13 realistic, I think, in terms of what we feel like
14 we can accomplish for our coast over the next 50
15 years.

16 So this is what that 2012 plan looked
17 like, a number of different projects here. There
18 are structural protection and nonstructural
19 protection projects. I'll refer to that a little
20 bit through this talk. Nonstructural protection
21 projects is home elevations, floodproofing of
22 businesses, and so forth, so when I refer to that,
23 that's what I'm talking about. You can see the
24 other project types here, bank stabilizations,

1 shoreline protection, barrier islands, marsh
2 creation, sediment diversions, and so forth.

3 So the Master Plan is really more than
4 just a list of projects. Certainly, that's an
5 important aspect of it. It's a list of our
6 priorities, what we think we want to accomplish
7 across our coast in the future, but it's really a
8 framework to help us make decisions, as well.

9 So, as you can imagine, this is a big,
10 complicated problem. There are analytical
11 challenges that you see here. First, our coast is
12 a complex landscape. It's very dynamic and
13 certainly varied. We're talking about a 50-year
14 planning horizon, that's a long way out to try to
15 make predictions about what we ought to be doing
16 or what might happen if we don't do anything.
17 Those future scenarios are uncertain. We, you
18 know, have issues predicting the weather next
19 month, it's difficult -- or next week, excuse me.
20 It's difficult to predict what our coast might
21 look like 50 years out.

22 And we're talking about multiple project
23 types, so how do you compare a levee to a marsh
24 creation project, for example. In many ways,
25 they're apples and oranges. And there are

1 certainly diverse community needs. And, you know,
2 the bottom line on that right column there is that
3 there's no right answer. There's no optimal
4 solution, so your answer might be different from
5 our answer, might be different from somebody
6 else's answer down the road. So there's just not
7 one single correct answer to address the issues
8 that we face.

9 In terms of objectives of the Master
10 Plan, these are those. We want to protect our
11 citizens from flooding. We want to harness the
12 natural processes that have built coastal
13 Louisiana in the first place to help restore it.
14 We want to provide coastal habitats that are
15 important to both recreational and commercial
16 species of fish and wildlife. We want to preserve
17 our cultural heritage, of course, it's very
18 important. It's something that's very near and
19 dear to us here in Louisiana. And we want to
20 provide for a working coast. Louisiana's coast,
21 as you all are well aware, is not a place that we
22 simply visit on the weekends and maybe take a
23 fishing trip to every now and then. It's, indeed,
24 where we live, where we work, and in addition to
25 where we play.

1 So why are we updating the plan? Why
2 another plan? Well, the first reason is, it's
3 required in statute. We're required -- the
4 legislature required us to update the plan every
5 five years, and I think it was an excellent idea,
6 personally.

7 It allows us to respond to changes in
8 the landscape. So, as I mentioned, our coast is
9 certainly a dynamic place. It's always changing,
10 and a plan today is not necessarily an appropriate
11 plan for the landscape that we might face in 20,
12 30, 40 years from now. So it allows us to go back
13 and respond to that change in landscape, but also
14 to innovations in technology. Obviously, as we
15 build projects, we learn from those, and we learn
16 how to implement them better. Science and
17 engineering gets better, and policies change, as
18 well. And it helps to advance the integrated
19 approach of risk reduction and restoration, as
20 well, as we update the plan every five years.

21 So what's different between 2017 and
22 2012? So I mentioned, you know, the ability to
23 improve our technical analyses and science and
24 engineering, and certainly, that is the case. The
25 ink literally wasn't dry on the 2012 plan when we

1 started to think about what would we have done
2 differently had we had the time, the resources,
3 and so forth. How can we improve our analytical
4 tools to do a better job in 2017 than we did in
5 2012, and we've done much of that.

6 We've incorporated new ideas and
7 information. So I sort of mentioned that we sort
8 of took a retrospective look at 2012 in terms of
9 projects that have been proposed along our coast.
10 We actually went out with two open calls for new
11 project ideas for 2017 to be considered, and that
12 was quite successful. The response to that was
13 impressive. We got hundreds of new ideas for
14 projects, many of which are being evaluated as
15 part of the 2017 plan.

16 There's an increased focus on flood risk
17 reduction and resilience, and that, again, gets
18 back to that structural and nonstructural that I
19 mentioned earlier, and then a renewed emphasis --
20 or an increased emphasis on our coastal
21 communities.

22 This is just the planning team. I'll
23 skip through this pretty quickly. In terms of the
24 technical team that is actually delivering the
25 plan, this is the NASCAR slide we say of those

1 folks, the logos. Over 70 experts are helping to
2 develop this plan and deliver it on time.

3 In terms of the actual development, this
4 is sort of a schematic of how that's worked. So I
5 mentioned we put a call out for new projects.
6 We're also evaluating the projects that are
7 currently in the 2012 plan. So we're taking a
8 look at all of those again, in addition to the new
9 projects. Those projects are evaluated through
10 our predictive models. We use a planning tool to
11 help us organize and understand the outputs from
12 those models and develop alternatives, which are
13 simply groups of projects that might be in the
14 plan, which are then run back through the
15 predictive models, compared, and ultimately we
16 develop and produce a draft plan.

17 So these are the projects that are being
18 evaluated for 2017. As I mentioned, this includes
19 the 2012 projects, in addition to the new ones.
20 This represents, I think, 209 projects, 135 of
21 those are restoration projects and they're the
22 same types of projects that I showed you earlier
23 for the 2012 plan. There are 20 structural
24 projects. Those are sort of the pink or red lines
25 that you see along the map. And then there are 54

1 nonstructural projects that are grouped in
2 different areas across the coast.

3 Moving in to the predictive models, so
4 we -- again, we evaluate those projects with these
5 models. There are really sort of two aspects to
6 them. There's the integrated compartment model,
7 and I don't want to get too deep into the weeds on
8 this, but that's essentially the ecosystem
9 outputs. What are we doing to the landscape in
10 terms of hydrology, wetland morphology, and so on.
11 You see those things listed there. And then what
12 are we doing in terms of storm surge waves and
13 risk reduction or risk assessment. And then we
14 model all of those against future scenarios, and
15 I'll get into that a little bit more in depth
16 here.

17 So in order to assess the effectiveness
18 of the plan and of the projects that we intend to
19 develop, we've got to have an idea of what we
20 think the future is going to look like without
21 those, right, and then we can evaluate the future
22 landscape with those projects on it and the
23 difference is, essentially, our benefit.

24 But one thing we know, as I mentioned,
25 with that 50-year planning horizon is that we're

1 going to be wrong in what we predict in terms of
2 what the future holds, especially if we try to
3 nail it down to one number. So what we've
4 attempted to do in 2012 and what we're doing for
5 2017 is evaluating the projects over a range of
6 possible future scenarios, and you see those
7 listed at the top here. The primary difference
8 between those is sea level rise and subsidence.
9 And, you know, as I mentioned, we have to update
10 the plan every five years. All of the information
11 that has come out since the 2012 plan has
12 indicated that sea levels are rising and that that
13 rate is increasing, and so this is one of the
14 things that we've been able to update as we move
15 forward for 2017. There are a number of other
16 factors listed there, but that's a primary driver.

17 So we talk about relative sea level
18 rise. This is really the combination of the water
19 level elevation increasing through sea level rise
20 and then the land sinking underneath us through
21 subsidence. And just to illustrate how those two
22 things interact and how they're different across
23 our coast, I put this up here. So these are
24 different zones across our coast, Chenier Plain,
25 Terrebonne, Bird's Foot Delta down at the mouth of

1 the river, and the North Shore, and you can see
2 the sea level rises for the low, medium, and high
3 scenarios listed here.

4 And then you look at the subsidence
5 rates for each of these areas, and they're
6 different depending on where you are. If you're
7 on the North Shore, subsidence is not too big a
8 deal. If you're in the Bird's Foot Delta, it's a
9 huge deal, and it impacts ultimately what your
10 water levels will be into the future. And you can
11 see the two stacked on each other and the
12 compounding effects that they have. And, again,
13 the point here is that this is variable across our
14 coast. It's not the same at all points across our
15 coast.

16 I should mention -- let me back up -- in
17 terms of this scenario planning, that our goal,
18 again, is not to plan -- to develop a plan that is
19 successful for one of those scenarios. The goal
20 is to develop a plan that is robust across that
21 possible range of futures. Again, if we were
22 planning toward just one of those futures and we
23 were wrong and we hit a -- you know, we realized a
24 different future, then we'd be really, really
25 wrong, but if we can select a plan, again, that is

1 composed of alternatives and projects that are
2 robust across that range of futures, then even if
3 we're wrong in our predictions into the future, we
4 should be in fairly good shape.

5 So this is the output of the analytical
6 models that I was talking about earlier related to
7 land change in the -- in 50 years. So this is
8 what it looks like. Red is land that is currently
9 here today that would be gone in 50 years under
10 that low future environmental scenario. I'd point
11 out that there is some green on the map, but I
12 never miss a chance to point out that those are
13 two areas of our coast, Wax Lake and Atchafalaya
14 Delta and then around that Bird's Foot Delta, two
15 areas of our coast that are still connected with
16 the river. I don't think that's coincidental.

17 And then if you look at the medium
18 scenario in 50 years, obviously, we start to see
19 more red, more land loss. And if you'll look at
20 the high scenario in 50 years, you can see that
21 it's pretty striking. This represents about 4,200
22 square miles of land loss over the next 50 years.
23 And this is just it stacked up. This is it
24 through -- the land loss through decadal time

1 periods, so this high scenario, your 10, your 20,
2 30, 40, and 50.

3 I mentioned risk reduction, and that's,
4 again, certainly an important factor of this
5 Master Plan, how well can we reduce risks in terms
6 of flooding from -- resulting from hurricane storm
7 surges, and so you can see those here. This is
8 the year 10. This is the low scenario, not the
9 high scenario, but for 100-year event, and you can
10 see that there's some significant flooding,
11 particular in the southeastern portion of the
12 state once you get east of the river in terms of,
13 you know, water levels over 15 feet. Obviously,
14 that can go way higher than 15 feet. We
15 experienced that with Hurricane Katrina, of
16 course, back in 2005. This is year 25 100-year
17 event, and your 50 100-year event, and so you can
18 see, as the landscape deteriorates, those flood
19 elevations increase and move inland at the same
20 time.

21 So I mentioned the planning tool, and
22 again, the planning tool is really a method for us
23 to organize the -- as you might imagine, the
24 tremendous amount of output that is coming from
25 these analytical models and so forth. And there

1 are two major decision drivers, and I've harped on
2 those a good bit, but it really boils down to the
3 land that we can build and the risks that we can
4 reduce.

5 Under those constraints, you can see
6 there, again, sediment and other natural
7 resources.

8 And, of course, funding is probably the
9 number one constraint. It's certainly at the
10 forefront of our thinking.

11 But there are other things that we
12 consider, as well. It's not just those two, and
13 you can see those in the metrics side of this
14 slide, in terms of community metrics and
15 environmental metrics. So there's things like,
16 you know, how do we affect agricultural
17 communities, traditional fishing communities, and
18 so forth, so we can look at our plan as it relates
19 to a single resources, like blue crabs or shrimp.
20 And, again, the output put through this planning
21 tool allows us to view that output through the
22 different lenses. If we're concerned with shrimp,
23 we can develop a plan that is basically most
24 beneficial to shrimp or any one of these metrics
25 that's out here. But what it helps us do is, all

1 other things being equal, if we have a suite of
2 projects that can be beneficial to shrimp and it's
3 roughly equal for all these other metrics, then,
4 of course, we would pick that -- you know, that
5 plan and move forward with it. I was harping on
6 shrimp there, but that's certainly the case for
7 any of these metrics.

8 And then moving into the development of
9 the final plan, I'll get into the timeline and
10 that a little bit here in a minute.

11 So there are a lot of folks working on
12 this, many of -- I mean, I see some faces on this
13 Commission, in fact, that are involved in the
14 development of the 2017 that weren't involved in
15 the 2012 Master Plan, as well. But, essentially,
16 we've got a core planning team, I threw that up
17 there earlier, that reports to the CPRA, and then
18 we've got a number of advisory groups and a number
19 of stakeholder groups you can see listed here, and
20 I'll get into some of those in a little bit more
21 in depth. But really, the take home here is that,
22 you know, none of this is being done, again, in a
23 black box. There is an awful lot of transparency
24 and an awful lot of outreach and engagement that's
25 going on as we're advancing the plan.

1 Another NASCAR slide here, Framework
2 Development Team, of course, has been very much a
3 group that has been really important and really,
4 really helpful in terms of developing the plan.
5 This is a group of varied stakeholders and
6 interested parties, essentially, and it ranges
7 from academia to fishing interests to commercial
8 interests, energy and industry, you know,
9 interests, and so forth. That is a group that can
10 -- that generally we report to, here is sort of
11 the information that is hot off the press as we've
12 been moving through the analyses and developing
13 the plan. We can bounce ideas off of, and they
14 can essentially give us advice and say, hey, we
15 think you're heading in the wrong direction, maybe
16 you should be considering X, Y, or Z, and so
17 forth. And so, not only do they do that and
18 provide that for us, but they also serve as
19 representatives of their individual stakeholder
20 groups and can go back to those groups, discuss
21 what we're doing and ensure that those folks are
22 informed and also provide feedback to us from
23 them.

24 We have some focus groups, in addition,
25 for some -- dealing with some key areas that we

1 know are major concerns, obviously, communities,
2 industry -- excuse me -- energy and industry,
3 fisheries, landowner focus group, and navigation
4 focus group. There are representatives of the
5 Framework Development Team on each of this group,
6 but it also includes other members, and these
7 groups serve really two purposes. One, we can
8 drill down into those specific issues associated
9 with each of these focus groups that's not being
10 covered in kind of that larger Framework
11 Development Team-type setting, and it's also sort
12 of a safe place, if you will, for folks to discuss
13 their issues and hopefully folks that might be
14 reluctant to speak out in a larger Framework
15 Development Team-type setting might be willing to
16 do so with one of these focus groups.

17 There is a tremendous amount of
18 technical oversight. We've got a Science and
19 Engineering Board. I'll just say that this is
20 kind of our group. This is our initial attempt at
21 peer review. This is just a group of really smart
22 folks that, again, are kind of looking over our
23 shoulder and reacting to and providing advice to
24 the things that we're doing. It's been very good.

25 We've also got some advisory committees.

1 I'll skip through much of this.

2 And then in terms of citizen engagement,
3 we've done a tremendous amount of that already,
4 but this fall we're hosting four community
5 meetings. We're partnering with local
6 organizations to invite us in and sit down in a
7 little bit more of an informal kind of a setting,
8 perhaps over dinner, to discuss the Master Plan
9 and talk about their issues and where we're headed
10 and how they feel like things are going.

11 We're also, obviously, engaging the
12 parishes directly. We've had a number of round-
13 table with those folks already, and are going to
14 continue to do so. You see some of the upcoming
15 dates associated with those.

16 In terms of our timeline, we're right
17 there in the middle of this slide. We're modeling
18 alternatives and comparing those. We're kind of
19 toward the end of modeling alternatives, I guess,
20 and getting ready to start to compare those, all
21 driving us to that beginning of next year kind of
22 timeframe. Draft plan, January of 2017, formal
23 sort of public meetings and outreach in that same
24 timeframe, and ultimately, the plan is submitted
25 to the CPRA and then to the legislature in around

1 that April timeframe of next year.

2 So I know that was a lot of information,
3 but I'll stop there, and certainly, I'm happy to
4 answer any questions that you all may have.

5 Thank you for your attention.

6 MR. HARRIS:

7 Do we have any questions from --

8 MR. ZAUNBRECHER:

9 Were there ever any models developed,
10 say, 15, 20, 25 years ago that were used to
11 predict subsidence and sea level change, like the
12 one you have now; and if so, were the predictions
13 of the model in reality the same?

14 MR. HAASE:

15 So the -- I will say that the suite of
16 models that we're using now are state of the art.
17 They're certainly current.

18 In terms of what was available 15 years
19 ago or so, honestly, I'm not aware. I'm sure that
20 there were some predictive models at that time,
21 but I'm not aware of the accuracy or really what
22 those were at the time.

23 That's an interesting question, and I
24 hear where you're headed with it. It's certainly
25 something that would be interesting to know, but

1 I'd have to do a little research to really answer
2 that question well.

3 MR. HARRIS:

4 Commissioner?

5 MR. IEYOUB:

6 You've shown a map of how the coast will
7 look in 50 years.

8 MR. HAASE:

9 Yes, sir.

10 MR. IEYOUB:

11 Is that how it would definitely look,
12 despite the things that you all are doing to try
13 to prevent it?

14 MR. HAASE:

15 No. And I'm glad you asked that
16 question, and I should have raised that point,
17 that those predictions are assuming, one, that
18 those scenarios come to fruition that we talked
19 about in terms of sea level rise and so forth,
20 subsidence and so forth, and, two, that we don't
21 do anything about it. So that's -- I'm very glad
22 you asked that question, that's a point I should
23 have made in my talk, yes.

24 MR. HARRIS:

25 Mark?

1 MR. DAVIS:

2 A good presentation, thank you.

3 One thing that strikes me, especially
4 when you look at the projections of what might
5 happen to the coast and all the areas that become
6 wetter, that's actually more saline, more marine
7 environment encroaching. Of course, there's
8 agriculture. There are towns with drinking water
9 supplies or industries that use, you know, fresh
10 water for processed water and the like.

11 Clearly, you know, we need to be
12 thinking in terms of how overall water management
13 fits into the plans, not only for restoring the
14 coast, but, you know, keeping as much of the coast
15 functional, you know, during these times of
16 transition. So I think it's really important as
17 we go forward that the work of this Commission
18 become, I guess, more informed by the work you're
19 doing, because the Coastal Master Plan is
20 fundamentally a plumbing plan. It's, you know,
21 trying to plumb for it to prevent the worst
22 aspects of saltwater intrusion and to manage for
23 the benefits of fresh water management.

24 And the second thing, at the last
25 Governor's Commission for Coastal Protection and

1 Restoration, which focused on insurance issues,
2 one of the guest speakers who was from the
3 insurance industry noted that, you know, she fully
4 expected that subsidence management was going to
5 become a bigger part of what the insurance
6 industry is looking at in coastal areas. For
7 places like New Orleans, you know, flood risk is
8 driven far more by, you know, the sinking of land
9 than it is the rising seas, and that's
10 increasingly true in other places.

11 Subsidence can be driven by any number
12 of things, some natural, some induced, but we do
13 know that fresh water withdrawal is one of those
14 things that can and has. And I think, you know,
15 it would be very helpful for us, you know, as a
16 Commission and working with CPRA to make sure that
17 we understand, you know, the role that fresh water
18 withdrawal may play in, not only preventing the
19 worst from happening, but keeping as much of our
20 coast financeable and insurable for as long as
21 possible.

22 You know, do you have any thoughts for
23 what we can do from our side as a Commission --
24 you know, obviously, we don't have a big, robust
25 program right now, but looking forward to make

1 sure that we're working on the same page?

2 MR. HAASE:

3 Yes. Well, so the point is well taken
4 on both counts, I think, first of all.

5 And you're right, you know, I think
6 there's a tremendous opportunity for, you know,
7 this Commission's mission and CPRA's and the
8 state's. Again, this isn't CPRA's plan. This is
9 the state's plan to certainly dovetail.

10 I think you hit it on the head as it
11 relates to, you know, whether you want to call it
12 water table management or subsidence management or
13 fresh water withdrawal management. But I think
14 that, you know, insurability of our citizens is
15 where the rubber meets the road as it relates to
16 all of this. I mean, that is where it hits all of
17 us, where we live, and then certainly in our
18 pocketbooks, so that is the -- to me, one of the
19 biggest aspects of this plan and of what we hope
20 to accomplish, you know, in the future in terms of
21 allowing our citizens to be able to live where we
22 want to live.

23 So, you know, as it relates to things
24 like, as you said, sort of subsidence management
25 within those fast lands that are being protected

1 by the types of projects that we and the locals
2 are implementing, I think that's a very nice area
3 where our goals and thoughts, you know, need to
4 overlap.

5 MR. DAVIS:

6 I would point out to those of you who
7 don't get to hang around the New Orleans area,
8 there was a recent study out of NASA that showed
9 that some industrial withdrawals in New Orleans,
10 you know, from a power plant had induced
11 significant localized subsidence, including for
12 some flood walls. So it was an issue that, again,
13 data is your friend you're just trying to manage.

14 MR. HAASE:

15 Sure.

16 MR. DAVIS:

17 So I think that that is -- you know, I'm
18 glad to hear that.

19 MR. HAASE:

20 Well, I mean, as you've alluded to,
21 flood management within our flood protection
22 systems has affected that, as well. I mean, the
23 -- for hundreds of years, our goal has been to get
24 as much water out of the system as we possibly can
25 in case we get those tremendous inputs from

1 rainfall and so forth, and I think we understand
2 better now that that impacts our soil surface
3 elevation tremendously and can have catastrophic
4 results during a catastrophic event.

5 MR. DAVIS:

6 Thank you.

7 MR. HAASE:

8 Thanks.

9 MR. HARRIS:

10 Are there any other questions for Mr.
11 Haase?

12 (No response.)

13 MR. HARRIS:

14 Bren, thank you very much, excellent
15 presentation.

16 MR. HAASE:

17 Thank you all, again, and we're happy to
18 come back at any time. Thanks.

19 **REPORT REVIEW - WATER RESOURCES ASSESSMENT FOR**
20 **SUSTAINABILITY AND ENERGY MANAGEMENT**

21 MR. HARRIS:

22 Our next agenda item is going to be from
23 the Water Institute of the Gulf, Scott Hemmerling
24 and Ryan Clark, Water Resources Assessment for
25 Sustainability and Energy Management.

1 MR. HEMMERLING:

2 Good morning. I'd like to thank you all
3 for having us here again. It's been a while since
4 we were here. But today we're going to give an
5 update on the Water Resources Assessment that we
6 did.

7 We had previously gone through some of
8 the preliminary data and really went through the
9 framework. I'm going to reiterate that because I
10 know some of you are new here, and I know some of
11 the audience members are new, also. And this
12 project was -- came through the Office of
13 Conservation. There was funding from U.S.
14 Department of Energy, so there is an energy
15 component which we'll talk about later in the
16 presentation. And it was also with CPRA. We did
17 engage a Technical Coordination Team which
18 included David Borrok with ULL, Charlie Demas and
19 John Lovelace with U.S.G.S., and Gary Hanson for
20 LSU Shreveport, and Pierre Sargent with U.S.G.S.
21 helped tremendously on the project, also.

22 Just to kind of go into some of the
23 project goals that we had with this, part of what
24 we wanted to do was establish a standardized set
25 of measures. We wanted to evaluate regional water

1 supplies. Really, we wanted to -- we're setting
2 up the water budget. What we really want to do is
3 set up a framework, what goes in, what goes out,
4 what we have existing data for in Louisiana, what
5 data is missing. So we really wanted to create a
6 modular framework that piece could come in, pieces
7 could go out, as more accurate data became
8 available. So, again, we wanted to develop the
9 framework using available data that is useful to
10 decision makers and use this to gauge the
11 sustainability of water uses in light of present
12 and projected uses.

13 So we define sustainability here really
14 as a balance between use and supply that causes no
15 impairment to water resources or it maintains or
16 improves the current health of the system, so,
17 basically, looking at inputs and outputs, and
18 really, do our outputs exceed the inputs.

19 There were four activities that we went
20 through with this project. The first one was to
21 develop the framework itself. The second was to
22 review the existing data that's out there and then
23 use that data to select hydrologic units that we
24 could use to access the framework to see if the
25 framework functions as we wrote it up.

1 Third, we wanted to conduct the
2 appraisal using these selected units. We took the
3 selected units and ran it through the framework to
4 make sure that we could see inputs, outputs,
5 pluses, minuses in the system, and then prepare
6 the report, which I believe most of you have been
7 supplied with already.

8 This is kind of a graphic overlay of the
9 framework. The left-hand side of the framework
10 really looks at what are the inputs, and a lot of
11 this is kind of your standard water budget. We
12 have precipitation coming in. We have runoff
13 coming in. We have in-stream flow. We also have
14 water that's infiltrating down into the shallow
15 groundwater and the deeper groundwater.

16 Also what we want to look at is the
17 outputs. Obviously, in a standard water budget
18 you have your evaporation and evapotranspiration,
19 but we also have to talk about things like water
20 transfers, when you move water from one hydrologic
21 unit and transfer that to another. We have
22 outflow, how much goes out of the system.

23 We also talk about the public
24 withdrawals, and that's a big part of this,
25 especially in Louisiana. We look at public use,

1 industrial use, agricultural use. And
2 understanding that some of that water, when it
3 pulls out, some makes it back into the system
4 whether it's through leakage, or in the case of
5 some industries along rivers they'll pull some of
6 the water out. They'll use some of it. Some of
7 that water is consumed and some is returned to the
8 system. It also acknowledges that, in some cases,
9 groundwater is pulled up and used and then that
10 consumptive use goes into the surface water. So
11 there is that connection where some of your
12 discharge goes into surface water, but the
13 original supply was groundwater.

14 We also talk about some of the quality
15 impacts which a lot of it was alluded to in the
16 last presentation. We talk about salinity, change
17 in capacity, the subsidence. When you -- you
18 know, when you compact your aquifer, in some
19 cases, you permanently lose storage in that. So
20 these are things that, in a lot of these cases, we
21 actually need better data on this. In some cases,
22 we could use coefficients to estimate this, but,
23 you know -- but these are constraints on the
24 system.

25 One of the constraints is minimum

1 ecological flow, how much water do we need for the
2 ecological functioning of our coast. So, while we
3 might have inputs and outputs in balance, is that
4 water enough to sustain the ecological functioning
5 of the coast.

6 We took the framework that we just
7 looked at and we applied it, we first looked at it
8 at a pilot study area in southwest Louisiana. We
9 estimated surface and groundwater supply and
10 usage, and then we looked at projections of future
11 supply and usage based mainly on urbanization and
12 population growth estimates. And once we ran that
13 initial pilot area, then we applied it our
14 northwest study area and our southeast study area.

15 This slide just kind of gives you an
16 idea and just really reiterates that we are
17 looking at groundwater and surface water. In the
18 case for this study when we were operationalizing
19 it, we operated at the HUC8 level, so it's a
20 fairly large study area. Obviously, as better
21 data becomes available, we can move down to the
22 HUC12 and start, you know, fine tuning it, but for
23 this assessment, we've operated at the HUC8 level.

24 Here you can see the three study areas
25 that we picked, the southwest area which is the

1 east half of the Chicot, northwest study area
2 included a portion of the Carrizo-Wilcox,
3 southeast, the West Southern Hills area.

4 Now, we selected these areas really for
5 a number of reasons. One, of course, was data
6 availability, where can we -- for example, there
7 is no groundwater availability models -- or not a
8 complete statewide, so where do we have data where
9 we can at least estimate how much groundwater is
10 there. We also wanted to look at areas of mix of
11 usage or big agricultural areas, whether it's rice
12 agriculture in the southwest or industrial usage
13 in the Baton Rouge area. But we also wanted to
14 make sure we're covering different regions of the
15 state. We wanted to make sure that our framework
16 could work in different portions of the state.

17 I'm going to go over some of the results
18 from our pilot area, from the southwest study
19 area. Again, like I mentioned, that was the
20 Chicot -- the east half of the Chicot Aquifer,
21 includes Teche, Vermilion, and Mermentau surface
22 water basins. And this was a good area to pick
23 because we do have a mix of demand uses. We have
24 agriculture, including rice which is a huge draw,
25 especially in the western half of this. There is

1 also a livestock industry. Lafayette is there, so
2 we have big urban water withdrawals or domestic
3 withdrawals in some of the surrounding areas. And
4 there's also a coastal aspect to it. So as we
5 mentioned before about saltwater, this is an area
6 where we could actually try to estimate how much
7 of our water might be unusable because of salinity
8 regimes.

9 If we look at kind of the population
10 areas, and this is in acre feet per year that we
11 estimate based on the number of households within
12 the four HUC8 units in this area. Obviously, for
13 household demand, Lafayette is a huge draw, and
14 you can see that number really kind of dwarfs the
15 other areas. Really, if we look, it shows that
16 with --household demand isn't -- you can see kind
17 of in the patchiness underneath that the HUC8s are
18 really large, but they kind of agglomerate, but
19 there are smaller localized regions where we have
20 higher levels of withdrawal.

21 A part of what we did -- and we're
22 obviously not going to go through all of the
23 numbers and formulas up here, but this is the
24 water balance equation. We took that graphic that
25 we used at the beginning that we showed, the kind

1 of graphic output and created this water balance
2 equation where we can plug in the different
3 portions to estimate the sustainability of the
4 water.

5 Now, really, what we're looking at here
6 is kind of the unallocated water, and that's
7 really the difference between our inputs and
8 outputs in the system. So are we using more water
9 than is coming in on an annual basis?

10 Now, we used a lot of tools to do this.
11 The primary one we used was the U.S.G.S.
12 groundwater toolbox, which used the hydrographic
13 data and some of the hydrographs from the surface
14 water units, and was able to estimate the different
15 aspects of the water budget using groundwater
16 separation. So we were able to estimate
17 groundwater recharge and precipitation values. So
18 the groundwater toolbox really pulled a lot of the
19 different data sources together, so we were able
20 to estimate base flow and runoff, but we could
21 also get precipitation, groundwater recharge near
22 the surface, evapotranspiration rates.

23 Now, we took the groundwater toolbox
24 outputs, we were able to adapt it using some
25 global coefficients to really estimate deep water

1 aquifer recharge from precipitation and what
2 infiltrates downward through vertical leakage, get
3 down to really the deeper aquifer levels.

4 And, again, we won't go through all of
5 this, but we did every -- these are the existing
6 data sources that we used to plug into our model,
7 and some of it -- like I said, we used
8 coefficients. In some cases, the deep aquifer
9 recharge, we used kind of a global percentage
10 that's estimated to infiltrate down. In other
11 cases, when we start talking about the human
12 usages and consumptive uses, we're actually able
13 to use Louisiana-specific return flow rates based
14 on industry, where you can estimate how much
15 consumptive use occurred and how much was
16 returned. So, in that case, we used broader
17 Louisiana coefficients and applied it to the
18 different industries in the regions.

19 So for our study areas, when we ran all
20 the numbers through, we could come up with overall
21 water balance results. In this case, what this
22 shows -- and this is surface water and groundwater
23 combined -- is that there is more water coming in
24 than is being pulled out for usage. Now, looking
25 at it broadly like this, surface water and

1 groundwater combined, tells a little bit of a
2 different story, because if we look at the next
3 slide, you see those numbers come up slightly
4 higher.

5 In this case, with surface water,
6 there's a lot more surface water, so, you know,
7 we're not pulling out as much surface water as is
8 coming in. So it's been refreshed a lot more.
9 There is a lot more surface area. There's a lot
10 more volume of water, and it refreshes a lot more
11 quickly than groundwater, which we'll see on the
12 next slide.

13 Now, we can also look at the bar charts
14 here, and it's difficult to make out, but in the
15 Bayou Teche and Vermilion, the light blue on
16 there, that's power supply. So some of that water
17 is returned as return flows back into the system.
18 The green is agriculture, largely rice in this
19 area.

20 Now, if we'd look at the groundwater, we
21 can see, especially in Mermentau, Mermentau
22 Headwaters, hydrologic units, we're pulling out a
23 lot more water than is estimated to be
24 replenished. And this is groundwater we're
25 looking at here. And, obviously, as the bar chart

1 shows, a lot of this water that's being pulled out
2 is for agriculture, particularly rice.

3 Now, you will note the -- with these
4 values, these are the model outputs, so the
5 percentages look overly exact, but, you know,
6 they're really, as kind of Bren mentioned with the
7 Master Plan, we're really kind of looking at
8 ballpark here. But it still shows us that in
9 these areas we are pulling out a lot more
10 groundwater than is being replenished. And in
11 some cases in -- you know, in Lafayette, we're
12 pulling out -- you know, there's some public
13 supply, there's things like that, but really,
14 especially in the western portion, we see a lot
15 being pulled out for rice.

16 We mentioned some of the constraints and
17 quality impacts, so part of those percentages we
18 looked at before did not take into account a level
19 of salinity in the water. So when we're looking
20 at some of that, the water levels for surface
21 water and then we look at what portion of that
22 hydrologic unit is actually in salinity zones, we
23 can see that, especially in kind of the bottom
24 two, half of those units are in high salinity
25 zones.

1 I'll also note that up by Alexandria,
2 you see that -2 percent, that's actually the very
3 southern tip down in St. Mary Parish where you see
4 a portion of that hydrologic unit, it's a long,
5 thin unit. So that 2 percent loss is actually in
6 the very southern tip of that hydrologic unit.

7 Some of the other constraints we
8 mentioned are under clean water and impaired
9 waters. Now, levels of impairment are often based
10 on things like dissolved oxygen, especially in
11 Louisiana, which for ecological functioning,
12 dissolved oxygen is a powerful indicator. But
13 part of what we need to take into account when
14 we're talking about these water quality
15 constraints, really, there are differences in what
16 water can be used for. If there's a low DO count,
17 then it's probably perfectly fine to be used for
18 some industrial purposes or for drinking water
19 purposes. So that's kind of one thing that needs
20 to be taken into account when we're thinking of
21 these constraints on water usage, is that there's
22 -- different of levels of impairment have
23 different impacts on whether it's agriculture or
24 ecological functioning or public drinking water.

25 And I mentioned that we look at the

1 impacts of population growth and urbanization on
2 supply and demand. So part of what we did, we
3 used population change estimates and then looked
4 at, with this additional population and assuming
5 that water level -- water usage is the same as it
6 is today -- I mean, obviously, in the future, we
7 could see improvements in technology, improvements
8 where that could change, but making the assumption
9 that the same level of water usages occur in the
10 future as today, we can see areas where we expect
11 to see growth, particularly around Lafayette.

12 But part of what we also want to think
13 about is, when we have population growth, it tends
14 not to grow vertically. It tends to spread
15 outward. Especially if we're not in a really
16 dense urban setting, we see population kind of
17 sprawling out, building on the outskirts of
18 cities, and what's going on there is you're adding
19 more impervious surface, you're paving over some
20 areas, in some cases, and especially depending on
21 the development. So we have to think about
22 population growth also from a spatial perspective,
23 and what -- how does that affect the inflow of
24 water to the system. Now, in some cases, that's
25 going to increase runoff that's going to go into

1 the surface water. It's going to decrease some of
2 the water that actually infiltrates into the
3 groundwater.

4 Now, when we look at population growth
5 versus urbanization and kind of make that
6 comparison, what we actually see is the change in
7 groundwater inputs due to this urbanization --
8 kind of the red areas we saw on the last map
9 growing out around the cities -- actually accounts
10 for very little change in the water inputs to the
11 system. Where we actually see changes in the
12 water budget or in the outputs that human
13 population coming in using the water is a much
14 greater impact on the sustainability of our
15 aquifers than kind of the development of some of
16 the impervious surface around the cities.

17 Now, I'll go into kind of one last part
18 that we talked about. As I mentioned, this was
19 funded by Department of Energy, so there was an
20 energy component to it. So what we looked at when
21 we did this analysis is we took a lot of things in
22 the water budget and attached energy values to it,
23 what are the kilowatt hours needed to treat water,
24 for example. So here we talk about the embedded
25 energy, the amount of energy that is used to

1 collect, convey, treat, and distribute water to
2 the end users, and the amount of energy used to
3 collect and transport water for treatment prior to
4 discharge.

5 So we use, again, some of the nationwide
6 standard. It's based on the size of the water
7 treatment plant, for example. We have surface
8 water treatment plants at the graph on the right,
9 and then wastewater treatment plants. So we can
10 look at the cost of what it takes to treat water
11 in terms of energy.

12 One thing that we looked at was the
13 total energy consumed by public water supply
14 systems. So we looked at the different water
15 supply systems here and then, based on those
16 coefficients that we saw earlier, estimated how
17 much energy in kilowatt hours it takes to, for
18 example, run a water treatment plant, and to
19 withdraw energy from domestic wells. So, in this
20 case, we made some estimates about the size of a
21 household well, looked at the depth of the well,
22 and then estimated how much energy it would cost
23 to pull the water up.

24 And part of the importance of this is to
25 realize that one of the main constraints on a

1 water budget, in addition to water availability,
2 it's economics. As the water levels go down
3 deeper and we have to -- it's going to cost more
4 to pull that water up. And then if we start
5 talking about desalinization, which, obviously,
6 we're not, it's not big in Louisiana at this
7 point, but there are -- that's really going to be
8 some of the future constraints on water, our --
9 the costs of energy used to treat and convey the
10 water.

11 So, in summary, what we did here was
12 really we created the framework. We showed the
13 framework. We showed the framework formula. It's
14 got the bits and pieces that we can plug in. And
15 we applied it and tested it to see how that shows
16 the sustainability in these areas. We tested it
17 on areas with available data, and we used existing
18 studies for comparisons. So the values that we
19 got, we went and compared to some of the more
20 localized studies that had been done to make sure
21 that our results are in the same realm that some
22 of these other previous runoff studies showed.

23 We wanted to make sure that this could
24 be applied to other areas of the state with
25 sparser data and fewer existing studies.

1 As I mentioned before, we made it so
2 it's modular. As better data becomes available,
3 we can plug it in, put that data in, replace the
4 data. We can also change -- we can also run
5 scenarios on it. We can change some of the -- you
6 know, if we want to change some of the
7 precipitation inputs we can do that, see how it
8 runs through the system, how that is going to
9 affect the outputs.

10 So that kind of brings us to the path
11 forward. So we've developed the framework and
12 have the report out, but now how can we refine
13 this more? Obviously, better data is always going
14 to provide enhancements and improvements. Part of
15 what we're talking about now is how do we take
16 this down to the HUC12 level? How can we use, you
17 know, the output data that the U.S.G.S. has? How
18 can we improve some of those coefficients?
19 Really, how can we refine the water use data?

20 And I know that some of the work at ULL,
21 they're doing a really good job with some of the
22 agricultural stuff and really breaking down those
23 areas into the different crop types and looking at
24 how much water the crop -- different crops use and
25 really localizing. So I think things like that

1 are what we need to do to, taking into account
2 some of -- seasonal scale, for example. Right now
3 we look at annual water budgets, but we know,
4 especially with the agriculture and other
5 industries, there's a seasonal aspect to it.

6 And one last thing is minimal ecological
7 flow estimation, and that's really kind of an
8 important part of this, which there is not a lot
9 of data on now. I know Nature Conservancy, as
10 part of their fresh water assessment, have an
11 oyster toolbox built into it where they can change
12 the salinity levels in -- you know, at a dam on
13 the Sabine and, you know, see how that affects
14 oysters down at the coast.

15 And Ryan is working for some of the
16 Master Plan data, the ICM model that Bren showed
17 earlier, and looking at, okay, how can we change
18 the -- if we change water flows in one hydrologic
19 unit, how can that impact the habitat suitability
20 in the hydrologic unit below. So we actually just
21 started working on that project in the Amite Basin
22 a couple of months ago, so I guess the hydrologic
23 flows might be a bit different now, but that's
24 really the path forward.

25 How can we take what we've done -- the

1 framework works. It operationalizes everything.
2 It shows us inputs versus outputs. It shows us
3 where we have excess unallocated water, where we
4 have water that's being pulled out more than it is
5 being refreshed. So really, the path forward is,
6 how can we refine this and keep moving forward and
7 getting better data to really plug in and really
8 make sure that Louisiana really, you know, leads
9 -- I know taking advantage of the scientific
10 expertise in the state, how can we build off of
11 this framework and really get at some of the
12 issues that are affecting the different locations
13 around the state.

14 So if anyone has any questions, I'll be
15 glad to answer them.

16 And thank you.

17 MR. HARRIS:

18 Thank you very much, Scott.

19 Do we have any questions from the
20 Commission?

21 (No response.)

22 MR. HARRIS:

23 Scott, thank you very much. We
24 appreciate it.

25 MR. HEMMERLING:

1 Thank you for having me again, and I
2 will be around after, and if anyone has any
3 specific questions.

4 MR. HARRIS:

5 Thank you.

6 MR. HEMMERLING:

7 Thank you.

8 **WORK OF THE WATER CODE COMMITTEE OF LOUISIANA**

9 **STATE LAW INSTITUTE**

10 MR. HARRIS:

11 Our next agenda item, our very own Mark
12 Davis is going give us an update on the work of
13 the Water Code Committee.

14 MR. DAVIS:

15 Thank you very much, and I'm going to
16 invite my colleagues, Chris Dalbom and Dean Boyer,
17 to sit at the table because they're going to help
18 with this.

19 And I'd also like to take this moment to
20 introduce our newest post-graduate research fellow
21 Katherine Van Marter. So, Katherine, if you could
22 stand and wave, because you'll get to know her
23 over the next couple of years.

24 (Ms. Marter complied.)

25 MR. DAVIS:

1 Thanks for letting us, you know, bring
2 you up to date on, you know, the work that the
3 Louisiana State Law Institute and Water Code
4 Committee is doing.

5 As I think most of the Commissioners
6 know, a couple of years ago, the legislature
7 asked, not only this Commission to look into how
8 water could be understood and managed
9 comprehensively, but they also asked the Louisiana
10 State Law Institute to develop a -- you know, a
11 comprehensive Water Code for consideration in
12 Louisiana, and, you know, I was asked to chair
13 that committee. And we have had three meetings
14 during the course of this year, and I'd also like
15 to make a -- you know, point out that some of the
16 work that this Commission has made possible, like,
17 you know, Scott's water budget work, it's
18 fundamentally, you know, where we're starting a
19 lot of our work.

20 As you all know, lawyers and legislators
21 don't need to be informed by science or anything
22 else when they write what they write, but it's a
23 real good idea if they are. So we have not begun
24 by writing what we think might be a pretty Water
25 Code. We've begun by trying to understand, you

1 know, the waters that Louisiana has, how they're
2 used, how they need to be used, including, you
3 know, for the Coastal Master Plan and other uses,
4 and we will begin, you know, coming up with some
5 draft language probably in the next year, but, you
6 know, we would very much looked forward to, you
7 know, keeping this Commission involved. And I'd
8 like to acknowledge Commissioner Gautreaux who is
9 a member of our committee, and I'd also like to
10 note that Paul Frey has attended most of our
11 meetings. And the meetings are open, and we would
12 welcome anyone, but we also view the members of
13 this Commission to essentially be pretty
14 fundamental stakeholders in anything we do.

15 A water code is not a water plan. It
16 does not come up with allocations. In some ways,
17 you know, what may come out would be analogous to
18 what was done in 1989, when the state created the
19 legal framework where -- embarking in coastal
20 conservation and restoration. You know, it didn't
21 decide what the plans were, but it did make that a
22 mission and began making it someone's
23 responsibility. So our work thus far has been
24 focusing on, you know, what might that look like,
25 which involves a fair amount of comparative work

1 to see how other states -- because we are hardly
2 the first, and I'm going to have Chris walk us
3 through that. And the other is, well, who would
4 manage whatever comes out, and we don't know the
5 answer to that, so we will be looking for input.

6 With that, I'm going to, you know, turn
7 it over to Chris Dalbom who can explain kind of
8 the -- briefly, you know, what the status of the
9 work is and where it's going. And then I'm going
10 to ask Dean Boyer, who is a post-graduate fellow
11 with us, to talk a little bit about how water fits
12 into some of the financing options that the state
13 is going to have to consider. We have all sorts
14 of ideas for bold projects, whether they're flood
15 control projects, navigation projects, coastal
16 restoration projects, all of which require money.

17 And one of the places that we have seen
18 -- looked at as a source of new revenue is water.
19 Now, we're not advocating that, but the fact of
20 the matter, it is on the table, you know, so much
21 so that there's a bill in Congress right now
22 introduced by Congressman Gohmert from Texas but
23 co-sponsored by our own Congressman Boustany that
24 would relax certain federal rules that restrict
25 the transfer of water between states, and that's

1 only there for one reason, and since -- it's
2 specific to Louisiana, Arkansas, and Texas. So
3 they're not judging us, but I'm just telling you,
4 and I think Scott just alluded to it, you know,
5 that there are going to be pressures to use
6 Louisiana water in places and in ways that we've
7 never done before. We need to be thinking about
8 those, and so that's one of the reasons, you know,
9 I've asked Dean to come and present just so you'll
10 see, you know, how some of these things are
11 starting to fit together or not.

12 Chris?

13 MR. DALBOM:

14 Thank you, Mark.

15 Yes, as Mark said, we've had three
16 meetings of the Code Committee so far, and the
17 work on this code effort has really taken -- been
18 along two fronts. There's been a lot of legal
19 work and a fair amount of technical work. And the
20 legal work has been done both in our shop and also
21 with LSU Sea Grant legal with Jim Wilkins and
22 Melissa Daigle who were kind enough to loan us
23 their summer research interns this year.

24 The work that we've been doing on the
25 legal side, as Mark mentioned, is a fair amount of

1 comparative legal of figuring out who we can learn
2 from, how can we avoid reinventing the wheel, and
3 finding out, not just what other states' water
4 laws are, but how they instituted them, what
5 issues they ran into when instituting them, things
6 like takings claims, as well as how they
7 administered them, and then you're getting into,
8 again, sort of agency construction and who is in
9 charge of what and how these really groovy laws
10 that you come up with actually get put to use and
11 enforce.

12 So with those kind of three specific
13 topics in mind, we've done a fairly deep search
14 into approximately 15 other states. These are
15 states that usually have either something directly
16 in common with us, be it the Lower Mississippi
17 River Valley or the states that we think have done
18 recent overhauls of their water law and states
19 that have been especially informed by the model
20 Regulated Riparian Water Code. So this includes,
21 you know, several states across the south, as well
22 as the Mississippi River Valley, and states that
23 we can -- are on similar footing to us, at least
24 in terms of size and economy. So, you know, that
25 means we looked at places like South Carolina and

1 Virginia, but also all the way up to Minnesota.
2 And we can look at places like Texas, California,
3 and Florida because they might have similar issues
4 with us, but we can also learn what not to do from
5 them, as well, as well as the -- how differently
6 those states are, the size of their economies and
7 the things that they can do. And like California
8 has tried to, you know, manage surface water, at
9 the very least, and all the way to depth, but
10 they've completely ignored groundwater, and
11 therefore, no matter how much water they -- how
12 much money they spend on their water management
13 and how robust and complex their water laws may
14 be, their actual results are pretty poor. Those
15 are the sorts of things that, obviously, we hope
16 to avoid when -- with our water code.

17 Additionally, we've looked -- we've kind
18 of done just a basic kind of surface skimming of
19 all 50 states just to see what all is out there.
20 And we, you know, found that well over 30, a
21 little close to 40, states have undertaken some
22 sort of water code reform, that about 36 states
23 have all taken, at the very least, conjunctive
24 water management within their water law. And what
25 I mean by "conjunctive water management" is, at

1 the very least, like, within their legal system
2 acknowledging that surface water and groundwater
3 are connected and often times the same thing.
4 Louisiana is one of the 14 states that has not
5 done that.

6 Initially, we've done some -- looked at
7 specific issues with Louisiana water law trying to
8 figure out exactly what Louisiana water law is,
9 where we stand, what it is that we're building off
10 of, that work has gone on for years, both Mark's
11 work and Jim Wilkins' work at LSU, that's been
12 happening for at least a decade, I'd say. And I
13 believe we're kind of pushing those and finding
14 out some specific, you know, real time issues that
15 are coming up right now, and again, that's where
16 we're lucky enough to use the LSU Sea Grant Legal
17 Summer Intern Program this year.

18 On the technical side, I'm really glad
19 that we got to present after Scott and after Bren
20 because, especially on the technical side, but
21 even on the -- how we're going about this entire
22 effort, well, those are kind of the shoulders
23 we're standing on. You know, it turns out that
24 there's -- a fair amount of work has been done as
25 far as water modeling in the state. We've got,

1 you know, between the Water Institute of the Gulf
2 and CPRA and the Coastal Master Plan, between --
3 among people at LSU, like Frank Tsai, Doug
4 Carlson, and the work that the Nature Conservancy
5 has done with their fresh water/surface water
6 modeling and applications and decision-making
7 tools, we've got a fair amount of the state
8 covered.

9 You know, it's -- it's kind of a super,
10 super simplified version of the -- Scott's
11 presentation with the hydrologic cycle and all the
12 different aspects of it, and its framework, but
13 the one that Ehab Meselhe has shown, he's had to
14 dumb it all the way down for me to get it, but
15 it's three rectangles, right. There's a rectangle
16 of fresh water on the surface, a rectangle of
17 saltwater on the surface, and a big rectangle of
18 groundwater underneath, and that's basically what
19 our water is. And we've got, it turns out, really
20 good modeling so we can know, not only what we've
21 got, but predicting the future of what we're going
22 to have for each of those three rectangles, in one
23 way, shape, or form. But the kind of connections
24 between those rectangles, the flows from surface
25 to ground, the flows from salt to fresh, where the

1 isohaline lines will be. Those are where we don't
2 have so much, especially if we're talking about
3 modeling and if we're talking about trying to make
4 these predictive tools. And the reason we want
5 those tools is, as Mark said, you know, lawyers
6 can write laws, legislators can write laws, but
7 it's really helpful if they're actually grounded
8 in the reality and the science of our state. And
9 so that's what we're trying to do.

10 And without kind of figuring out how all
11 of those three rectangles fit together and having
12 tools to predict how they're going to continue to
13 fit together over the next 50 years when we're
14 looking at those maps that Bren was showing with
15 all of the red, how can we, you know, make -- or
16 ground our water law in water science without that
17 level of knowledge.

18 So it's been a real pleasure to work
19 with all of the hydrologists, the modelers, on
20 trying to combine their work. Nobody is being
21 territorial. Nobody is -- everybody is really
22 enthusiastic about this project, about trying to
23 put these different models and these different
24 aspects of water modeling together in Louisiana.
25 And so we're at the point with them where we've --

1 everybody has kind of figured out what everybody
2 has and what the pieces are that need to be put
3 together and how they need to be put together, and
4 we've got -- picked out a pilot -- "we," like I
5 was the one that picked it, right -- however, the
6 hydrologists have picked out a pilot study region
7 in southwest Louisiana. Again, we're back to that
8 HUC8 language. I believe four HUC8s are what are
9 in their sight, and the idea of being able to take
10 these different aspects of modeling, to take fresh
11 water surface modeling, to take groundwater
12 modeling, to take coastal modeling, and find a way
13 to put them together for one comprehensive model,
14 because if we want to have a comprehensive water
15 code, which is what -- exactly what Senate
16 Resolution 171 asked for, we probably should have
17 comprehensive science underlying it.

18 So where we are with them is, we've got
19 all of these really great pieces that all costs
20 hundreds of thousands, if not millions, of dollars
21 to build in the first place, and we're trying to
22 figure out how they're going to fit together and
23 where we're going to find the funding to fit them
24 together. So I keep saying I'm not asking anybody
25 to get out checkbooks, but I am asking you to

1 think about it, where -- you know, where do you
2 think we could probably -- possibly find
3 financing, the way that you all found financing
4 for Scott and Ryan's Water Budget Framework. It's
5 that exact same kind of need to take that next
6 step as far as the science, the water science,
7 that could underlie and make a comprehensive water
8 code, not just a reality, but really useful and
9 accurate going forward.

10 And we've got -- we don't have our next
11 Water Code Committee meeting scheduled yet. It
12 will probably be early 2017, right, Mark?

13 MR. DAVIS:

14 Right.

15 MR. DALBOM:

16 But those are all of the wide variety of
17 things we've been up to since the last time this
18 Commission met. We've been doing outreach, both
19 our shop, as well as the people at the Water
20 Institute of the Gulf, such as Ehab Meselhe and
21 Scott and then Ryan, as well as Bryan Piazza at
22 the Nature Conservancy, to try and kind of, not
23 only get people to understand the need of -- for
24 integrated water science, but also this integrated
25 comprehensive water code.

1 And so far, the reactions have all been
2 positive, and we weren't trying to present this as
3 -- you know, this isn't about, we are doing the
4 water code, so we can decide who gets water and
5 who doesn't get water. I think we're trying -- we
6 need to do this water code so we actually have the
7 legal mechanisms in place to assure that everybody
8 does get their water.

9 Let's go ahead and turn it over to Dean
10 to talk about the financing side of this.

11 MR. BOYER:

12 All right. Thanks, Chris.

13 So, as Mark said earlier, what we're
14 doing is looking at water marketing as part of a
15 bigger picture of how do you finance the Coastal
16 Master Plan and also other projects that are
17 complimentary to the Coastal Master Plan. So
18 we're working on -- Financing the Future is the
19 title of the report, and this is actually the
20 third report, the third installment. So I'm going
21 to quickly go over what we did in the first two.

22 So in the first report, we just looked
23 at, you know -- the price tag that's put forward in
24 the 2012 Master Plan is -- \$50 billion would be
25 the cost to complete the projects in the Master

1 Plan. When we looked at that, we took out, you
2 know, the CPRA spending projections and adjusted
3 it for inflation, and what you get is actually
4 closer to \$91.7 billion when you factor inflation
5 and over 50 years.

6 And now, you might be thinking, well,
7 you know, inflation is always going to be working
8 on any sort of government spending, but your
9 revenues are also going to be adjusting with
10 inflation. Unfortunately, for most of the revenue
11 streams that CPRA has in their annual plans,
12 they're not actually going to be adjusting with
13 inflation. So the big one, obviously, the Deep
14 Water Horizon oil spill settlement, that money is
15 what it is, that money is not going to be indexed
16 to inflation.

17 GOMESA, the other one, revenue sharing
18 from the outer continental shelf, that money has a
19 hard cap on what gets shared with the state, also
20 not indexed towards -- with inflation.

21 So what we did after we took the \$91.7
22 billion was looked at, again, the CPRA's annual
23 plans, just taking their numbers at face value and
24 projecting how much money we actually have over
25 the 50-year time period. So the number that we

1 came up with was \$20.6 billion, that's the money
2 that we can sort of count on, and I use that
3 loosely. A lot of that money -- or a lot of that
4 projection depends on -- as you can see, GOMESA is
5 a big chunk of this slice. And as I said, not
6 only is that not indexed to inflation, there are
7 also a number of factors that could work to make
8 that less than \$140 million per year. So that's
9 dependant on, one, the federal government
10 continuing to share those revenues, and in the
11 last two Presidents' budget proposals -- the Obama
12 administration has actually proposed redirecting
13 that OCS revenue to a larger national program,
14 that hasn't happened yet. There hasn't been a ton
15 of traction, but the fact is that the proposal is
16 out there to take the money away from the Gulf
17 states and then move it to larger national
18 programs.

19 At the same time, you also have just the
20 economics of it. GOMESA depends on, again,
21 offshore oil and gas revenues continuing to be
22 productive, and in the near term, you know, we've
23 already seen sort of anemic lease sales in the
24 last couple of rounds in the Gulf. Again, over 50
25 years, there are going to be fluctuations like

1 that, so counting on exactly \$140 million a year
2 is not necessarily a sure thing, but, again, we
3 took at face value the sort of projections that we
4 have.

5 And the other thing that's important to
6 see from this slide, and I hope it kind of comes
7 up, but the ones that are shaded, those are the
8 recurring revenues. So those are the ones that
9 are going to be happening annually. The rest of
10 them, you can see, a little over 50 percent of the
11 pie is revenues that are only one time. So, you
12 know, you've got Deep Water Horizon, you've got
13 the '07, '08, '09 surplus money, and those are,
14 you know, again, significant chunks of money, but
15 are things that have already been spent or will be
16 spent by the end of the year. So when you're
17 looking at what kind of revenue you can depend on
18 yearly, that's a much smaller slice of the pie
19 then we need it to be, I would say.

20 So going forward, again, that's -- a \$71
21 billion dollar funding gap is a pretty significant
22 gap. So we've looked at, you know, given that
23 there is this sizable hole we need to fill, what
24 we've done is basically tried to create a menu of
25 options that the state should consider, and these

1 are irrespective of the sort of political
2 realities of getting these through, the technical
3 realities, really just setting out all the options
4 that are available, probably that -- we might have
5 forgotten a few, but some of the more promising
6 options that are available to the state to
7 consider.

8 And we sort of broke it out into what
9 options are there at the federal level, what
10 options are there at the state and local level,
11 and then what options are there for private
12 enterprise for public/private partnerships.

13 So one of the things at the federal
14 level -- I mean, we're all very familiar with,
15 obviously the Army Corps of Engineers' Civil Works
16 Program has been and will continue to be a major
17 player in the region. But the Army Corps project
18 selection process is very time consuming. You
19 have to get, you know, authorization for a study,
20 then an appropriation for that study, then an
21 authorization for the project, then an
22 appropriation for that project. And currently,
23 there is a pretty significant backlog of projects,
24 and the way it works is that the first -- you
25 know, the projects that have been on the books the

1 longest are the ones that get funded first. You
2 know, you have to wait your turn in line,
3 basically. And so, you know, we're looking at
4 projects getting built that are taking 10 to 15
5 years from sort of conception, from when somebody
6 says, you know, this might be a good idea, to
7 actually turning dirt.

8 And right now, there is sort of an
9 informal ban on earmarks in Congress which means
10 that you can't jump queue. So even if a project
11 is important, you know, our Congressional
12 delegates, our Senatorial delegates, can't tag
13 something and say, we need to push this to the
14 front of the line. Again, that's not a law, but
15 that's sort of been the practice, and if that
16 persists, we're going to have a very tough time
17 getting projects that are -- you know, we need
18 built now through within -- you know, within five
19 years. That's very, very unlikely.

20 And as Mr. Haase pointed out earlier,
21 you know, we are -- funding constraint, I would
22 also say one of the resources that we are really
23 constrained by is time. We do not have a lot of
24 time, so when you're looking at a possibly 15- to

1 20-year development period for a project, that
2 starts to be really problematic.

3 So one of the things we looked at was,
4 well, how does the sort of national security
5 aspect play into this and how can that be used to
6 speed along some of these processes, not only
7 because, obviously, as this slide points out, the
8 national security budget, the Department of Defense
9 budget, is deep. It's a major portion of federal
10 outlays every year, and it also tends to have a
11 certain urgency, right, if you can tag something
12 with the fact that, well, we need this for
13 defense, we need this for national security, it
14 tends to speed things along.

15 And so here we have -- obviously, we
16 have military installations in the coastal zone,
17 but it's broader than that, and the Department of
18 Defense has already been looking at this, it's not
19 just bases and troops. It's also your ability to
20 ensure troop mobility, depends on petroleum,
21 depends on access to petroleum. We have the
22 strategic petroleum reserves here, as well, as
23 well as the offshore oil platform. And then, on
24 top of that, we have -- you know, the Port of
25 Louisiana provides what the DOD calls national

1 economic security, so a function of natural
2 security is continuing to be economically
3 competitive and getting your goods to and from
4 market. It's a major portion of that, and,
5 obviously, the Port of New Orleans plays a vital
6 role in that.

7 And one of the reasons that we looked at
8 sort of how do you put a national security gloss
9 on this, if you will, is because there is some
10 precedent for it. So in the '40s, in 1944,
11 Congress called for the creation of the National
12 Highway System, which we have today, but it took
13 -- even though everybody agreed that there was a
14 need for a national highway system, it took ten
15 years of sort of political arguing to actually get
16 anything done. And what was sort of the straw
17 that broke the camel's back was, they changed it
18 from the National Highway System to the National
19 Defense Highway System.

20 One of the -- you know, one of the
21 reasons -- one of the justifications being, well,
22 in the event of an atomic attack, in the event of
23 a nuclear attack, we need a strong highway system
24 to be able to evacuate and move our population.
25 And so, again, the plans for the highway system

1 didn't change, you know, the funding options
2 didn't change, the sort of philosophical arguments
3 that had been going on in Congress didn't change,
4 but attaching that sort of national security angle
5 to it really helped push things through. And
6 that's not, you know, the only way we're going to
7 get federal money, but it is something that we
8 should be looking at again because there are real
9 national security interests on Louisiana's coasts,
10 and it's a largely untapped area of funding, but
11 -- you know, we could be going after. Again, it's
12 also a very deep -- deep funding pocket.

13 But, essentially, you know, as I said,
14 the Corps is timely. Obviously, if we're going to
15 take time to develop this national security aspect
16 -- and it's time that we don't have in spades, and
17 that's why what we're really putting forward in
18 terms of options is what the state can do, because
19 the state really needs to take the lead on this.
20 I mean, even with Corps projects, there's always
21 going to be the cost share, so irrespective of if
22 you get the federal government to do most of the
23 work, the state is still going to have to come up
24 with a lot of that money and come up with a lot of
25 it up front.

1 So here are some of the things that
2 we've put out, again, on our menu, as Mark
3 mentioned, water marketing. So, obviously, after
4 the floods -- and I'm from California and I get a
5 lot of people say, oh, you know, you guys have so
6 much water, if only we could move some of that
7 water over here. Well, we do have an abundance of
8 water. We are a water-rich state. It is a
9 resources that we are currently not really
10 monetizing and not using as a commodity, but
11 abundance doesn't necessarily mean surplus, so --
12 and that's why the work that Scott and Twig
13 (phonetic) are doing is so important because to
14 really -- if we're going to use this as a sort of
15 resource to generate revenue for the state, we
16 have to know what we are using our water for first
17 and what we need to be using and what we're going
18 to be using it for in the future. So that's
19 something that we address as an option, but,
20 again, before we go, you know, full steam ahead
21 with that, we really need to understand what we're
22 working with and what we have to give other states
23 before we start committing this.

24 A pipeline tariff is another option that
25 we've looked at, so taxing oil and gas that moves

1 through the state. This has been tried in the
2 past. The First-Use Tax in '78, the Coastal
3 Wetlands Environmental Levee in '86, and there was
4 another attempt that died on the Senate floor in
5 2000. It is possible. Again, we looked at these
6 sort of irrespective of the political
7 difficulties. I think after '78, there was a
8 feeling that it -- because it got shot down in the
9 Supreme Court, there was a feeling that this thing
10 could not pass constitutional muster. I don't
11 think that's true. I think that there's a way to
12 structure something so that it's more like a
13 bridge toll so that the pipelines -- the people
14 who use the pipelines are being paid to sort of
15 maintain, not just the pipelines, but the wetland
16 infrastructure, the natural infrastructure, that
17 protects them.

18 A cap and trade, a carbon tax, again,
19 irrespective of the political issues around it,
20 this is something that you see -- you know, it's
21 not just liberal economists calling for this
22 anymore. You've got the IMF saying, this is the
23 smartest way to go forward. You've got, you know,
24 hedge fund managers with \$90 trillion worth of
25 assets under management who just came out and

1 released a letter -- you know, joint letter say,
2 this -- a carbon tax is the most sensible way
3 forward. And, you know, it's something that, even
4 if were to just do, say, power plant emissions and
5 put a very minimal -- like a dollar per metric
6 ton, we're talking millions of dollars that we
7 could be raising every year in this state, and
8 it's something that other states are already
9 doing.

10 Again, the Clean Power Plan, as that
11 winds its way to the Supreme Court, that will sort
12 of set the stage of how quickly we go through with
13 this. But I think in 20 to 30 years, this is
14 going to be the norm rather than the exception,
15 people are going to be monetizing carbon. And if
16 it is something that can raise money, it's
17 something that we need to be looking into.

18 The other thing that we looked at was a
19 revolving loan program, and we looked -- neighbors
20 to the west, Texas, has a sort of similar
21 existential challenge, although it's the flip side
22 of the coin. Their biggest issues are, you know,
23 they want to grow to 50 million in the next 50
24 years, and they just don't have the water to do
25 it. So they've been looking at, well, how do we

1 pay for all these challenges and how do we meet
2 our water needs in this time. And again, it's
3 similar to the Master Plan. It's a 50-year
4 timeline. They update it every five years, and --
5 they're going to be coming out with a 2017 Texas
6 Water Plan, and their price tag that they've
7 pegged it at is \$62 billion, so it's a similar
8 financial challenge that they're looking at.

9 And one of the things that they did was,
10 they took \$2 billion from their rainy day fund and
11 set it aside to a revolving loan program, and so
12 regional water -- the state is broken up into 16
13 water regions. Each one of them proposes projects
14 that they want to build, and then the Water
15 Development Board selects projects and gives them
16 money. And what they do is, they provide either
17 cash to help them build it, but more often what
18 they do is provide them subsidized rates on their
19 interest, so they're paying no interest or very,
20 very low interest or they pay no interest for the
21 first 20 years. But this has allowed a lot of
22 projects to get off the ground that otherwise
23 would have had to wait around for funding, or
24 otherwise, the municipalities would have had to
25 develop the funding.

1 And so we have, you know, money is going
2 to be coming to the parishes through GOMESA and
3 through RESTORE. I know the state is already
4 developing a matching program for RESTORE dollars.
5 I think they should think about doing the same
6 thing for GOMESA dollars. But if you could
7 provide money up front for some of these political
8 subdivisions along the coast to get projects off
9 the ground sooner, that could really make a
10 difference, you know, that could be the difference
11 between the town being there and not being there
12 in 30 years really.

13 And one of the reasons is, we talk -- we
14 look at those maps, and -- so 50 years, certain
15 cities along the coast are going to be under
16 water, given those projections. But before that
17 -- you know, they're actually physically under
18 water, they're going to be financially under
19 water. There's going to come a time before the
20 seas come up to their door where insurance
21 agencies cease to give them, you know, favorable
22 rates, cease to give them affordable rates, and
23 credit rating agencies cease to, you know, give
24 them favorable ratings so that they can borrow.

25 And with the credit rating agencies,

1 this is just starting to come onto their radar,
2 and this is a quote from a report that Fitch put
3 out, I believe, in April or March of this year.
4 So, as you can see, they are not saying that we
5 are already factoring this in, but they're saying
6 that, in the future, we could definitely see how
7 this factors in.

8 So if you've got, you know, a parish or
9 a town that is looking to do a project and looking
10 to borrow and, you know, all of a sudden, a rating
11 agency downgrades them, if they could get access
12 to either matching money from the state or to, you
13 know, borrowing on the -- you know, on full faith
14 and credit of the state, basically, that would
15 also help catalyze projects, get things off the
16 ground sooner. And, again, as I said, time is
17 really one of our major limiting resources in this
18 case.

19 And then the other one is public/private
20 partnerships, and this is something that gets
21 talked about a lot. There's definitely a place
22 for, you know, the private sector. What you hear
23 is that, well, the private sector can do this
24 cheaper, more efficiently, and faster, and if
25 that's the case, that's great. We need to be, you

1 know, selective going forward. And the real issue
2 is public/private partnerships are not a
3 fundraising mechanism in themselves, right. They
4 turn it over, but the money still needs to be
5 raised and it needs to be paid either, you know,
6 as the project is being built or after the project
7 has been proven successful. So I think
8 public/private partnerships is an area that
9 certainly holds promise, but, again, it doesn't
10 really get us away from the fundamental question
11 of, how are we going to raise money to pay for all
12 these ambitious plans that we have in place.

13 And that's what we're looking at, and a
14 report should be out in two months.

15 MR. DAVIS:

16 Thank you, Dean. Thank you, Chris.

17 I mean, clearly, we undertook this work
18 because we just are too popular and we don't want
19 to be as popular.

20 But I wanted to follow up on one of the
21 points that Dean just made and why I think this is
22 important for this Commission to kind of follow
23 this work. The way we manage water is going to
24 have a profound effect on the ability of the state
25 and its political subdivisions to essentially

1 finance their future. Because it's not just when
2 you go underwater -- for example, when we spoke to
3 the Water Authority -- Utility in New Orleans,
4 their biggest question to us was, can you tell us
5 if and when we may have saltwater at our fresh
6 water intakes. This already happens down river,
7 but they don't have a backup plan, and they need
8 to know. Because a city that doesn't have a
9 potable water or industries that do not have a
10 dependable water supply are problematic.

11 I mean, we have already seen this
12 elsewhere. Sea level rise is only now starting to
13 affect the way bond raters and others and
14 investors look at opportunities. Water supply is
15 already there. There are communities, you know,
16 in California and elsewhere where the inability to
17 show that you have a water supply that will fuel
18 your growth throughout the repayment period of a
19 bond has affected the rating. It makes it far
20 more expensive.

21 So we just wanted to make sure that --
22 we understand that the work of this Commission
23 actually, you know, touches on the way all of
24 Louisiana is going to live and prosper. And I
25 think the other side of that is -- I think as Dean

1 also noted, Texas plans to continue to grow.
2 There are things that they can't -- they can't
3 grow if they don't have water.

4 Louisiana has to realize that water is
5 not just a risk factor. It is an asset, and if we
6 do not find ways to manage it for value, there are
7 others who will.

8 MR. HARRIS:

9 Thank you, Mark.

10 MR. IEYOUB:

11 Mark, you mentioned a bill that's
12 presently in Congress that was introduced by a
13 Congressman from Texas, as well as our Congressman
14 from Louisiana, about transferring water from one
15 state to the other. Can you elaborate on that a
16 little bit, please?

17 MR. DAVIS:

18 Sure. It's House Resolution 5430, and
19 I'd be happy to give you a copy. There's a fairly
20 vintage federal law called the Lacey Act, and it
21 was designed to prevent the importation of
22 invasive species -- problematic invasive species
23 from one state to another. And, you know,
24 obviously, when you're moving water from one state
25 to another, particularly from surface water

1 sources, you can take, you know, all sorts of
2 things, it can be zebra mussels, there can be, you
3 know, salvinia, all sorts of things that are
4 problems.

5 The bill would relax the application of
6 the Lacey Act. It would essentially say that, if
7 the species exists in both places already, you
8 don't have to worry about it. And that may be
9 fine, but it doesn't -- the way it's written
10 anyway, it doesn't -- it's not nuance.

11 For example, if Texas has one zebra
12 mussel and the Mississippi River water has bunches
13 of zebra mussels, technically, you know, you would
14 waive the Lacey Act.

15 If you're busy trying to eliminate an
16 invasive species, you know, investing all of that
17 effort, this would, you know, in many ways,
18 perhaps negate that.

19 So, you know, this bill, I'm pretty
20 sure, is not going to pass in this Congress. It
21 may never pass, but I only wanted to bring it to
22 your attention because the efforts to knock down
23 the walls to interstate importation of Louisiana
24 water and Arkansas water -- there is already a
25 permit pending in Arkansas to transfer Mississippi

1 River water to Texas. Now, they aren't acting on
2 that because they don't yet know how to determine
3 surplus in that context for the Mississippi River.

4 But I just wanted to point out to you
5 that, you know, others are not waiting for us to
6 do our work, so we need to kind of keep an eye on
7 what we want to do and what others are doing, and
8 the game is already afoot.

9 MR. IEYOUB:

10 Well, would it be constitutional for
11 Texas just to create a pipeline from the
12 Mississippi River and divert water from the
13 Mississippi River into Texas?

14 MR. DAVIS:

15 Constitutionally, yes. It doesn't mean
16 that there aren't statutes that they would have to
17 deal with. Right now, there's, you know -- and
18 Louisiana, in this context, would have to grant
19 its permission. Because water in the Mississippi
20 River, when it hits Louisiana, become a Louisiana
21 public thing, and public things are not alienable,
22 although now that we have the cooperative endeavor
23 agreement -- arrangement, you know, which we put
24 in place several years ago to accommodate the
25 fracing industry, in part to relieve pressure on

1 groundwater, there is no way that we can say,
2 we'll allow constitutionally Louisiana water users
3 to use surface water but nobody from out of state.
4 That is facially unconstitutional, unless you can
5 really explain that you have bona fide public
6 interest, you know, and reasons for doing that,
7 and right now we don't.

8 In fact, if you go back into the 1960s,
9 and it's kind of circling back to complete the
10 loop on coastal restoration planning, one of the
11 things that led to the development of the coastal
12 restoration movement in Louisiana and the
13 development of the science was a proposal by Texas
14 to import 13 million acre feet of water per year
15 from the Mississippi River to Texas. The question
16 was then raised, do we have it? And that's when
17 some of the science -- people in this room
18 probably know Woody Gagliano and a few others,
19 that's when they really began their work looking
20 at, well, is this surplus water, and the one thing
21 they concluded was, it's not. We have a coast
22 that is collapsing because we're not using this
23 water, and the plans didn't proceed.

24 But the interest in Texas has never gone
25 away, and it's not just Texas. We have to watch

1 an entire watershed, and there are plans to take
2 water out of the Mississippi River system -- you
3 can go to the Tennessee River, you can go to the
4 Missouri River, you can go to the Red River, the
5 Arkansas River, there are plans to use that water
6 elsewhere, and if we are not planning for the
7 water as we need it, then I can promise you we
8 will not be in a position to defend them.

9 So this issue is not merely is it
10 constitutional. There are plenty of things that I
11 think are barriers to that, economics being one.
12 It's staggeringly expensive to move water, but
13 it's also increasingly valuable to do it, and I
14 think that's what we should be anticipating.

15 And so it's, again, one of the reasons
16 that we're looking at this from both the water
17 management side and, you know, the finance side,
18 because we have to understand -- not only do we
19 have infrastructure to build and maintain, but we
20 actually have to find a way of acknowledging that
21 water has value, not so we can sell it
22 necessarily, that may be, in fact, the stupidest
23 thing we can do, but we at least need to know that
24 others need it enough -- and the Great Lakes have
25 been through this, by the way. They have an

1 interstate compact on the Great Lakes, and the
2 premise was, we don't want water being exported
3 from here. If you have ideas that really need
4 water that badly, bring your brains and your ideas
5 to the Great Lakes, don't send our water to your
6 idea.

7 MR. HARRIS:

8 Chris?

9 MR. KNOTTS:

10 Yes, sir. Just to follow up on what
11 Mark mentioned, there's another entity at play
12 here with the Red River Compact Commission, and it
13 involves a federal compact with Louisiana,
14 Arkansas, Texas, and Oklahoma. We each have two
15 commissioners on that compact. I happen to be one
16 of them right now. Louisiana will host the Red
17 River Compact annual meeting next spring, so we
18 are setting up those details right now. I will be
19 sure and make the Commission aware of where that
20 will take place next spring. It's looking like
21 it's going to be in the Shreveport area.

22 But one more comment to Mark's, that
23 permit that was pending in Arkansas, when that hit
24 the Red River Compact Commissioners, it resonated
25 because everybody realized what it meant.

1 Arkansas got very concerned, in that -- and I
2 understand it's one of two. There's a second one
3 following that. But that first one was 10,000
4 cubic feet per second by a private entity in Texas
5 at an estimated cost of \$10 billion, and they got
6 the permit. They were ready to go. So there is a
7 tremendous value for water.

8 MR. CULPEPPER:

9 I was just thinking about your funding,
10 Chris, and what you brought up. I remember I
11 think it was last year that the Commission made
12 some kind of resolution or something like that to
13 request funding through the legislature or some --
14 I can't remember the exact mechanism. But one
15 thing I was thinking is that it seems like it
16 would be of vital importance to the Department of
17 Energy from our oil and gas infrastructure to make
18 sure that we have a good understanding of all
19 this. That might be one neutral source of
20 funding.

21 Also, I understand that highway
22 infrastructure is also getting a big push now
23 nationally and so possibly the Federal Highway
24 Transportation fund or something like that,
25 looking at, like, infrastructure to -- like,

1 Highway 1 down to Port Fourchon or something like
2 that could -- maybe you can get some pieces from
3 different sources to kind of help out with that.

4 MR. DAVIS:

5 Thanks, David.

6 MS. GAUTREAUX:

7 I was just going to go back to the
8 permit that Mark and Chris have referenced and
9 that, if you haven't had an opportunity to review
10 the state response to that permit, I think it's an
11 excellent summary of the cross-section of concerns
12 for our water resources and, to me, just going
13 through that made the idea that has been put out
14 today to combine those models, have the strong
15 science foundation, while we're working, and I
16 really appreciate Mark's leadership in the Water
17 Institute Code Committee. It think it's really
18 important that we move forward with the science,
19 so if we don't have a complete legal structure, at
20 least we have good science to defend good ideas
21 that may be coming from out of the state.

22 And so I think it's a really, really
23 priority issue for us to support finding some
24 funding to complete that work from public and
25 private section, so thank you.

1 MR. DAVIS:

2 If I could respond to that, and also to
3 Chris' point, because I think it's worth
4 mentioning that, you know, Louisiana is a member
5 of two compacts, the Sabine and the Red. Those
6 are federal laws, which, in fact, give us rights
7 to do certain things with that water, including
8 sell it or not, but state law -- you know, we
9 might not be able to do it under regular state law
10 and the U.S. Constitution.

11 We need to be recognizing how those
12 tools, you know, can be used. There's a major
13 Supreme Court case about two years ago between
14 Oklahoma and Texas, you know, over the compact,
15 over the Red River compact, and what powers it
16 gave Oklahoma.

17 We need to be anticipating what we want
18 to use these compact structures for, and quite
19 frankly, they're fairly fundamental to the work
20 that this Commission, you know, is undertaking.
21 These are tools, and the responsibility is already
22 in the toolbox, so we should be thinking about
23 that and making sure that whatever we're
24 developing, you know, we're touching base with
25 those people.

1 And the second thing is, we all know
2 that there's a future coming where we're going to
3 go to our neighbors and explain why the laws or
4 policies or practices could change, and it's not
5 going to be an easy conversation. For example, as
6 Chris mentioned, in California, which has a very
7 extensive and expensive water management program
8 and it's also not terribly effective because they
9 were not managing surface water and groundwater
10 conjunctively. They've only begun the process the
11 process of managing groundwater.

12 Managing groundwater requires
13 measurement. One way or the other, we are going
14 to have to -- we, as a state, are going to have to
15 start measuring water usage, not so we can
16 restrict it necessarily, not so we can charge for
17 it, but so we can manage for it. I think as you
18 have heard earlier in the presentation on the
19 modeling and the budget, if you take water out of
20 some streams and some -- you know, some aquifers
21 -- in some places people do it either way, it's
22 unified water, at some point -- the ability of an
23 aquifer to recharge can be eliminated. You have
24 to understand that, you know, aquifers are not all
25 created equal. They don't recharge the same way.

1 And even if you have an abundance of water in the
2 aquifer as a whole you could have a critical
3 localized shortage. We need to understand that.

4 One of the reasons I think we are very
5 interested in the New Orleans area is that, when
6 you have subsidence rates, and this seems to be
7 induced, you can be -- affect, not only flood
8 control structure, but navigational structures,
9 structures that, quite frankly, we depend upon,
10 but right now it's no one's jurisdiction to
11 manage. So that's one of the things I think we
12 have to understand, that we're not looking to
13 manage water because we have nothing else to do.
14 We have to be thinking in terms of managing water
15 purposefully.

16 MR. BOYER:

17 Mark, on that kind of note, I would
18 circle back to what Matt was presenting earlier in
19 this meeting about the well monitoring. I
20 mentioned that we've got, you know, people like
21 Doug Carlson and Frank Tsai, and whether you do
22 groundwater or surface water modeling, well, those
23 models are calibrated on actual measurements, and
24 those actual measurements come from water
25 monitoring. Water monitoring is exactly what, you

1 know, Matt was talking about today. And so it's
2 just all of these things, they kind of -- they all
3 end up grouping back together, and they all end up
4 reinforcing each other as to why they're important
5 and why we need them.

6 MR. DAVIS:

7 We're probably all going to be
8 ambassadors to various communities and
9 constituencies before we're finished here, and
10 that's probably the day I want to step away from
11 this committee.

12 Thank you.

13 MR. HARRIS:

14 Are there any other questions from the
15 Commission members?

16 (No response.)

17 MR. HARRIS:

18 Thank you, Mark.

19 Thank you, Chris. I appreciate it.

20 **CURRENT ISSUES FOR LOUISIANA'S PORTS**

21 MR. HARRIS:

22 Our final -- well, not final, our next
23 issue on the agenda is Joe Accardo, Executive
24 Director, Ports Association, with a report on
25 current issues. Thank you.

1 MR. ACCARDO:

2 Thank you for giving me the opportunity
3 to make a presentation. I'm Joe Accardo,
4 Executive Director of the Ports Association of
5 Louisiana. I'm going to talk to you about water
6 in a different respect because ports of our state,
7 of course, utilize the water.

8 The Ports Association is trade
9 association, nonprofit trade association, of
10 public ports, 31 in all at this point from all
11 portions of the state. As you can see from the
12 numbered -- the numbers appearing on the state
13 map, they're located at all points in the state,
14 the deep water ports along the Mississippi River
15 and the Calcasieu, the coastal ports along the
16 coast of Louisiana, the river ports along the
17 Mississippi River, the Red River, and the
18 Ouachita.

19 Louisiana ports carry 25 percent of U.S.
20 waterborne commerce. The ports touch every
21 economic sector of the state.

22 The five Mississippi River ports
23 comprise the largest port complex in the world,
24 and the ports enable key industries to flourish in
25 Louisiana. These industries have located in

1 Louisiana because of our waterways. We have the
2 agriculture industry, the oil and gas industry,
3 coal, petrochemicals, food manufacturing,
4 fabricated metals, wood and paper products. They
5 comprise direct spending of \$96 billion with
6 economic output of \$182 billion, personal earnings
7 of \$32.9 billion, and pay state taxes of \$2.4
8 billion, local taxes of \$1.8 billion, and are
9 responsible for 525,000 jobs in the state of
10 Louisiana. These numbers come from an economic
11 study done by Dr. James Richardson, the substance
12 of which is on the handout I've given you.

13 I'll go on. The economic impact of
14 ports, as I mentioned earlier, Louisiana with
15 global and national trade, create 525,000 jobs,
16 and their employees earn \$32.9 billion. Port-
17 reliant industries, as we mentioned earlier,
18 comprise one in every five jobs in Louisiana. The
19 direct spending by ports, tenants, and the
20 businesses that are locally-owned ports account
21 for 4.1 billion in personal earnings, and,
22 actually, there are 77,000 jobs at these port
23 facilities. This is 40 to 45 percent more than
24 the oil and gas industry. These businesses pay
25 \$298 million in state taxes and \$335 million in

1 local taxes.

2 Ports connect and enhance markets for
3 major industries, transportation and warehousing
4 industry, the manufacturing industry, the oil and
5 gas industry, and agriculture. These industries
6 could exist elsewhere, but they would exist at a
7 much higher cost, and they won't be as competitive
8 as they are located in Louisiana because of the
9 lower freight costs to be able to move that
10 material, particularly, on the waterways of our
11 state.

12 Most of these industries are high-volume
13 exporters and importers, so locating in the state
14 at our deep water ports are an important factor.

15 There are 60 ports, Lake Charles on the
16 Calcasieu, which, as all of you already know,
17 probably that they're the center of \$70 billion in
18 natural gas-related industrial development and the
19 thirteenth largest port in the U.S.

20 The Port of Greater Baton Rouge right
21 outside of this window is at the head of the deep
22 water navigation on the Mississippi River, which
23 gives it a very competitive way to move cargo
24 coming from barges to ships, ships back to barges.

25 The Port of South Louisiana just south of

1 us on the Mississippi River is the number one
2 ranked port in the whole United States accounting
3 for 216 million tons of cargo.

4 The Port of St. Bernard -- the Port of
5 New Orleans, rather, handles containers, breakbulk
6 cargo, and serves as a cruise ship terminal.

7 The Port of St. Bernard below New
8 Orleans is a bulk and breakbulk port, and the Port
9 of Plaquemines has more than 100 miles of deep
10 water draft access, and it's the closest to the
11 mouth of the Mississippi River from the ocean.

12 The coastal ports of our state, Port
13 Fourchon -- I'm not going to be able to go through
14 all of them, but Port Fourchon, as all of you
15 know, services 90 percent of the deep water
16 production and 50 percent of all of the shallow
17 water production in the Gulf of Mexico, which
18 accounts for 18 percent of all U.S. oil supply.

19 The Port of Morgan City also is, again,
20 an oil/gas industry port, service port. It ships
21 agricultural products.

22 And the Port of Iberia which is home for
23 100 companies providing component parts and
24 building structures to the offshore oil industry.
25 There are 3,000 people working at that port at

1 this point.

2 The Port of West Calcasieu anchors the
3 Gulf Intracoastal Waterway and enables the safe
4 movement of cargo from Texas to Florida.

5 The Port of Terrebonne, again, is
6 another oil and gas-service port, home to marine
7 fabricators and oil and gas service companies.

8 Vermilion -- Port of Vermilion is a
9 salvage/refurbish offshore port -- refurbishing
10 offshore facilities.

11 The port -- inland and offshore ports
12 are the largest producer of oil and gas -- I said
13 that earlier. Louisiana's inland and offshore
14 industries are the largest producers of oil and
15 gas in the U.S., and Louisiana is the second
16 largest producer of natural gas.

17 The inland ports of our state, Central
18 Louisiana Regional Port, which formerly was the
19 Port of Alexandria, is the center for its ability
20 to transport military equipment, particular when
21 it comes by barge on its way to Fort Polk. It's
22 also a center for removal of fertilizers and bulk
23 materials.

24 The Port of Caddo-Bossier is an
25 industrial center. There are 1,000 employees

1 working at 20 companies located at the Port of
2 Caddo-Bossier.

3 The Port of Lake Providence on the
4 Mississippi River is the largest tonnage inland
5 port for agricultural products.

6 The Port of Krotz Springs, this is a
7 huge oil refinery, an oil refinery with 300
8 employees.

9 Inland ports link farmers to national
10 and global markets. They provide warehousing and
11 valuable added services. They attract
12 manufacturing and distributions to these areas.

13 How have ports financed their
14 infrastructure? You'll see in the center a graph
15 which shows "Capital Improvements-Historical
16 Funding Mix." About 20 percent of the funding
17 comes from the Port Priority Program. The
18 historical average has been about \$20 million
19 coming from the Transportation Trust Fund. This
20 year, Governor Edwards and the legislature
21 recognized the importance of ports and in
22 infrastructure that needs to be built appropriated
23 \$40 million. The state receives \$8.00 in taxes
24 and job benefits for every \$1.00 it invests in
25 this Priority Program. There's also a current

1 backlog of \$125 million. There are 18 projects
2 which will cost \$450 million that will create \$1
3 billion in economic benefits and create over 2,000
4 jobs when they are completed.

5 As an aside, as you see from the graph,
6 only a small portion of the funding for port
7 infrastructure historically is coming directly
8 from the state. Some of it comes -- a large part
9 of it comes -- a large part of it comes from the
10 ports' own revenue and from public/private
11 partnerships.

12 There are 21 ports in our state with 92
13 projects, improvement -- public improvement,
14 infrastructure improvement projects, totaling \$1.2
15 billion. This represents a need for \$360 million
16 over five years. The Louisiana Transportation
17 Plan recommends \$7.6 billion for ports and
18 channels during the next 20 years.

19 Our ports need these deeper channels for
20 future opportunities. Deep water ports on the
21 Mississippi River and Calcasieu to serve as the
22 Panama Canal expansion of trade. The coastal
23 ports to be able to serve the deep water vessels
24 and production facilities as they go deeper into
25 the Gulf. Again, the structures that's on vessels

1 become bigger, and, therefore, the channels need
2 to be deeper. River ports will continue -- need
3 to be, particularly the Red and Atchafalaya River,
4 needs to have their channels increased 12 feet in
5 order to handle their increased barge traffic.

6 The Panama Canal Expansion, as you have
7 probably all read, opened in June of 2016.
8 Studies suggest that, with the opening of the
9 Panama Canal, container traffic of 12 to 15 percent
10 increases will happen. Deepening of the canal
11 from 39 to 50 feet means that the Mississippi
12 River which is now authorized to 45 feet must also
13 be deepened if we're going to be competitive.
14 There's an ongoing economic study to do that, and,
15 hopefully, it will be positive.

16 Under the 2014 water bill, the state of
17 Louisiana will be responsible for approximately 50
18 percent of the \$300 million estimated cost, \$150
19 million, for the initial deepening of the river.
20 The good part about the water bill of 2014 was
21 that it removed the responsibility from the state
22 for inlets (phonetic).

23 With the expected volume increases and
24 expansion of the Panama Canal, a recent study
25 found that five million plus TEUs for the Gulf

1 will probably be heading to the Gulf ports,
2 Houston, which is, of course, the largest
3 container port on the Gulf of Mexico is expected
4 to get the greatest number. This is a graph that
5 shows that. It shows that by the year 2028, it's
6 expected that there would be 25.4 million
7 containers coming through the Panama Canal, of
8 which 66 percent will go to the United States, and
9 that's the 12 percent to the Gulf, 54 percent to
10 the east coast ports.

11 This slide is out -- it's out of place.
12 It should have been, you know, in the slide when
13 we were discussing the need for deeper channels,
14 particularly the coastal channels. As you see
15 this illustration, as production in the Gulf got
16 farther and farther into deeper water, the
17 structures became larger and as a result the
18 structures that were being constructed to build --
19 to be able to service the offshore industry and
20 the vessels were required to be bigger. Some of
21 our ports do not have deep enough channels. For
22 instance, the Port of New Iberia has a plan to
23 deepen its channel. It's \$150 million plan, and
24 if it doesn't -- if we don't find the money to do
25 that, then this port will find itself not as

1 competitive as it used to be and much -- a lot of
2 the deep water business will go to Texas,
3 Mississippi, and Alabama, and sometimes Mexico.

4 I'd be happy to try to answer any
5 questions if you have any.

6 If you take home the brochure, it gives
7 the substance of that to Richardson's economic
8 report.

9 MR. HARRIS:

10 Thank you, Mr. Accardo.

11 MR. ACCARDO:

12 Thank you.

13 MR. HARRIS:

14 Are there any questions from the
15 Commission members?

16 (No response.)

17 MR. HARRIS:

18 Thank you for coming. Thank you for
19 your presentation and information.

20 Matt, do we have any cards from the
21 public requesting an opportunity to speak?

22 MR. REONAS:

23 No.

24 **CALL FOR PUBLIC COMMENTS**

25 MR. HARRIS:

1 All right. Is there anyone in the
2 audience who care to speak, have any issues,
3 questions, comments?

4 (No response.)

5 **ADJOURN**

6 MR. HARRIS:

7 Do I hear a motion to adjourn?

8 MR. KNOTTS:

9 So moved.

10 MR. IEYOUB:

11 Second.

12 MR. HARRIS:

13 Thank you, Chris.

14 Second?

15 MR. IEYOUB:

16 Second.

17 MR. HARRIS:

18 Commissioner Ieyoub.

19 Any objections?

20 (No response.)

21 MR. HARRIS:

22 Hearing none, this meeting is adjourned.

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CERTIFICATE

I, MICHELLE S. ABADIE, Certified Court Reporter in and for the State of Louisiana, as the officer before whom this testimony was taken, do hereby certify that this hearing of the Water Resources Commission was held on September 8, 2016, in the Labelle Room of the LaSalle Building, Baton Rouge, Louisiana; that the hearing was reported by me in the stenomask reporting method, was prepared and transcribed by me or under my personal direction and supervision; that the foregoing pages, numbered 1 through 130, inclusive, is a true and correct transcript to the best of my ability and understanding; that I am not related to counsel or to the parties herein, nor am I otherwise interested in the outcome of this proceeding.

MICHELLE S. ABADIE, CCR #24032
CERTIFIED COURT REPORTER

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Certified Court Reporter